BUSINESS MEETING

BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

| In | the | Matter | of: | |
|-----|-------|----------|-----|--|
| Bus | sines | ss Meet: | ing | |
| | | | | |

CALIFORNIA ENERGY COMMISSION

HEARING ROOM A

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

WEDNESDAY, MARCH 16, 2005 10:01 A.M.

Reported by: Peter Petty

Contract No. 150-04-001

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COMMISSIONERS PRESENT

Jackalyne Pfannenstiel, Acting Chairperson

Arthur Rosenfeld

James D. Boyd

John L. Geesman

STAFF PRESENT

Robert Therkelsen, Executive Director

William Chamberlain, Chief Counsel

Song Her, Secretariat

Ken Koyama

Nancy Tronaas

Steve Munro

Keith Golden

Ed Bouillon

Dick Ratliff

Daryl Mills

Caryn Holmes

Martha Brook

Nancy Jenkins

PUBLIC ADVISER

Margret Kim

ALSO PRESENT

William Walters Consultant to CEC Staff

ALSO PRESENT

Jeffery Harris, Attorney Greggory Wheatland, Attorney representing Calpine Corporation

Rick Tetzloff Calpine Corporation

Issa Ajlouny (via teleconference)

Robert Sarvey, Intervenor Californians for Renewable Energy

William Garbett (via teleconference)

Eric Tashman, Attorney
Sidley, Austin, Brown and Wood (via
teleconference)

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| 1 | PROCEEDINGS |
|----|--|
| 2 | 10:01 a.m. |
| 3 | ACTING CHAIRPERSON PFANNENSTIEL: Say |
| 4 | the Pledge. |
| 5 | (Whereupon the Pledge of Allegiance was |
| 6 | recited in unison.) |
| 7 | ACTING CHAIRPERSON PFANNENSTIEL: Good |
| 8 | morning, I think before we begin our business |
| 9 | meeting agenda we'll start with recognizing the |
| 10 | fact that this is Bob Therkelsen's last business |
| 11 | meeting, which is interesting, because it's the |
| 12 | second business meeting in a row where we've had |
| 13 | to celebrate and to thank somebody who's leaving. |
| 14 | Because I haven't been here working with |
| 15 | Bob all that long, I've asked some people on the |
| 16 | staff to come up with some interesting information |
| 17 | about Bob that I thought we could all share before |
| 18 | we get into some more formal presentation. |
| 19 | So, you came up with a few interesting |
| 20 | facts about Bob that people might appreciate. |
| 21 | MR. THERKELSEN: Is my microphone on? |
| 22 | (Laughter.) |
| 23 | ACTING CHAIRPERSON PFANNENSTIEL: No |
| 24 | comment. Not yet. |
| 25 | First, Bob founded, which I had never |

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1 heard of before, the Olympics for the old siting
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- 2 division. And he was instrumental in the
- 3 management team's numerous victories in the event.
- 4 For those of you who are unfamiliar with
- 5 the siting division Olympics, it included events
- 6 like the EIR toss and pick-your-favorite committee
- 7 dart-throwing contest.
- 8 MR. THERKELSEN: Hmm, I don't remember
- 9 that.
- 10 ACTING CHAIRPERSON PFANNENSTIEL: Second
- is for people who don't know Bob very well, Bob is
- 12 very big on process. People who invented the Pert
- 13 charts and the Gant charts had nothing on Bob.
- 14 Bob used and created more management tools than
- any person in the history of California state
- 16 government, I understand, including, but not
- 17 limited to, the radar screen, the major product
- 18 calendar and the program status report. Now there
- 19 are probably a lot of others that people in this
- 20 room remember well.
- 21 The third fact, I found this to be
- 22 fascinating, early in his early years at the
- 23 Commission Bob was affectionately referred to as
- 24 The Bird Man because of his work in the biology
- unit. Where he worked tirelessly to protect

1 California's natural resources, including the San

2 Joaquin Kangaroo Rat and the Desert Tortoise, not

3 to mention the blunt-nosed leopard lizard. Thank

4 you for that, Bob.

More seriously, from all of us here, we know that Bob has always placed the staff and the staff's welfare at the top of his list of concerns. And he never missed an opportunity to express his appreciation. So, for that I'd like to read a resolution from the Commission to Bob:

Whereas Bob Therkelsen began his career as an energy consultant in 1971 after graduating with a master of science of degree in ecology from UC Davis, and a bachelor of science degree in biological science from the UC Irvine, and moved to the newly created California Energy Commission, and,

Whereas Bob served the Commission for over two decades, working in the energy facility siting and environmental protection division; managing an interdisciplinary staff of over 140 project managers, engineers, scientists and analysts. And insuring that California's environment was protected as the state added the energy infrastructure needed to meet its growing

| 1 | demand, | and, |
|---|---------|------|
| | | |

| 2 | Whereas Bob, during the 2001 electricity |
|----|--|
| 3 | crisis, ably led his staff in developing and |
| 4 | implementing the six-month power plant licensing |
| 5 | process, as well as the 21-day expedited licensing |
| 6 | process insuring that the public had access to the |
| 7 | processes and that the state's environmental |
| 8 | protection requirements were not compromised, even |
| 9 | with the compressed timeframe, and, |
| 10 | Whereas as Executive Director Bob |
| 11 | provided leadership and overall management for the |
| 12 | Commission's 475 staff and its \$366 million |
| 13 | budget, worked cooperatively and collegially with |
| 14 | other state agencies to insure that the state |
| 15 | developed and implemented a comprehensive approach |
| 16 | to energy development using the loading order of |
| 17 | energy efficiency and demand response, meeting new |
| 18 | electricity generation needs first from renewable |
| 19 | resources and distributed generation, and |
| 20 | improving the state's energy infrastructure, and, |
| 21 | Whereas, Bob strived to build a |
| 22 | management team that would cooperatively work |
| 23 | together to meet the challenges and to advance the |
| 24 | Commission's commitment to provide accurate |
| 25 | unbiased information and analysis in a timely |

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1 manner to decisionmakers, stakeholders and the
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- 2 public, and,
- 3 Whereas Bob accomplished all that he did
- 4 in a positive cooperative way, respecting and
- 5 appreciating the Commission Staff and their unique
- 6 talents and the analytical abilities; and leading
- 7 by example for all who worked with him,
- 8 Therefore, be it resolved that the
- 9 California Energy Commission commends and
- 10 appreciates Robert Therkelsen for his substantial
- 11 contribution to insuring California's energy
- 12 future.
- 13 Thank you, Bob.
- 14 (Applause.)
- MR. THERKELSEN: I'm usually not at a
- loss for words, but I very much appreciate that.
- 17 Actually I was hoping all this wouldn't happen
- 18 until tomorrow. But, anyway, I appreciate that
- 19 and all of you folks showing up.
- I will say that all of those things,
- 21 whether it was the Olympics or the blunt-nosed
- leopard lizard or the processes, would not have
- 23 been possible without many of the folks that are
- 24 still in this room. And to that I owe a sincere
- 25 debt of gratitude to the people that have not only

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1 put up with me, but supported me and supported
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- 2 this organization through good times and bad
- 3 times. And it's been a pleasure to have been a
- 4 part of it.
- 5 ACTING CHAIRPERSON PFANNENSTIEL: Bob,
- 6 before we let you go and get back to our business,
- 7 let me ask if my fellow Commissioners have any
- 8 comments to make.
- 9 COMMISSIONER GEESMAN: Well, I would say
- 10 that I think one of the best decisions that we've
- 11 made since I've been here was our decision a
- 12 couple years ago to make you the Executive
- 13 Director. And to do so after I think a full
- 14 discussion of what our options were. We did, in
- our own minds, conduct a nationwide talent search,
- and I think we came up with the very best choice
- 17 that we could.
- 18 You have greatly improved our working
- 19 relationships with other state agencies. And I
- 20 think left a very large pair of shoes to fill in
- 21 that regard.
- You've also, I think, very much helped
- 23 the internal workings of the Commission, both
- 24 among Commissioners and between Commissioners and
- 25 staff.

And personally I think, I've known you

for almost 30 years now, and certainly want to

3 salute you for 30 years of service and 30 years of

4 friendship.

9

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23

5 MR. THERKELSEN: Thanks, John.

6 COMMISSIONER BOYD: Bob, I'd like to --

I can't say I've known you for 30 years, but I've

8 been around for at least 30 years. But I think we

first met roughly six years ago when I was across

the street at the Resources Agency dabbling in

energy issues, and got to know you when Steve

12 Larson decided he wanted you as his Deputy.

13 But I got to know you the best during

14 the crisis. We have mutual scars from that. Bob

and I spent days and days to no end across the

street under the Capitol Dome during that time.

17 And I would say the comments about Bob's systems

and organizational skills served him well.

19 I'd be talking out of school if I said

20 too much about the chaos that existed during those

21 days, and a certain cabinet secretary finally kind

of came into the room full of cooks. There were

so many cooks in that kitchen I couldn't believe

it. But she kind of grabbed the out-of-control

25 group and herded them together. And then actually

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1 I had to bring the Energy Commission into that
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- 2 chaos at all, and the Executive Director brought
- 3 Bob along with him one day.
- 4 And all I know is shortly thereafter
- 5 Susan Kennedy adopted you as her son, I think.
- 6 (Laughter.)
- 7 COMMISSIONER BOYD: And Bob's systematic
- 8 organizational skills were put to work; and he
- 9 added a lot of organization to what was a very
- 10 unorganized operation. We only had one little
- 11 piece of it, the generation piece. I won't speak
- 12 to the other two legs of my favorite energy stool,
- 13 the contracts. And the conservation part was run
- by somebody else here who did a good job.
- In any event, that's where I appreciated
- 16 the skills that you do have, and admired your
- ability to charm endless numbers of people. So
- 18 you will be missed around here and I wish you well
- in the future. At least you're not retiring,
- you're going to yet another career.
- MR. THERKELSEN: Yes.
- 22 COMMISSIONER BOYD: And wish you the
- 23 best at it. Good luck.
- 24 MR. THERKELSEN: Thank you, thanks, Jim.
- 25 COMMISSIONER ROSENFELD: Well, I've

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1 known Bob only for five years, so I'm the junior
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- 2 friend here. And all the good things have been
- 3 said, but I want to repeat, during those five
- 4 years it's been a pleasure. The Energy Commission
- 5 has come out solid as a rock with a great
- 6 reputation, and thank goodness there's all of
- Bob's supporters to keep you going that way.
- 8 But it's been a real pleasure. Thank
- 9 you.
- 10 MR. THERKELSEN: Thanks, Art.
- 11 ACTING CHAIRPERSON PFANNENSTIEL: With
- 12 that, we'll go back to business.
- MR. THERKELSEN: Before we go back to
- 14 business, all four of you, appreciate your
- 15 leadership and your continuing leadership of this
- organization.
- I leave in part on a positive note
- because I feel the organization is strong, the
- 19 agency is in good hands, and there's a tremendous
- 20 future in front of the place.
- 21 The management team that has worked with
- me, Scott, and the Deputy Directors Cece, Claudia,
- 23 Kelly, Grace, the rest of the folks, are strong
- 24 people. And the neat thing about them is they are
- 25 working as a team, and they will continue to work

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1 as a team regardless of where the organization
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- 2 goes.
- 3 The Commissioners, the place is in good
- 4 hands. And, staff, I want to let you know that my
- 5 leaving, while I have several emotional responses
- 6 to that, I know the place is in good hands. And
- 7 the fact that Bill has left and I have left
- 8 doesn't mean that the rats are leaving a sinking
- 9 ship.
- 10 (Laughter.)
- MR. THERKELSEN: I don't know why Mark
- 12 left, but anyway -- but the organization is in
- good hands. And I expect it to go forward in a
- 14 positive vein regardless of what the organization
- 15 structure is, the Governor and the Legislature
- 16 ever decides to put it in. If it's left just like
- it is, it'll be excellent.
- 18 But I also did want to say one other
- 19 note of thank you to the Commissioners, and I was
- going to do this during the Executive Director's
- 21 report, but I'll do it now.
- There were many times that this
- organization has been in a jam, and the Executive
- 24 Director has had to get it out of that jam and
- 25 many times you've had to get it out of that jam.

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1 And now that I'm leaving I actually want
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- 2 to leave you some jam. This is jam from the State
- of Oregon. It's peach jam. I hope that you enjoy
- 4 it.
- 5 (Laughter.)
- 6 (Applause.)
- 7 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- 8 you, Bob. Thank you for everything.
- 9 On to the business meeting agenda.
- 10 (Laughter.)
- 11 MR. THERKELSEN: Staff need to get back
- 12 to work.
- 13 (Laughter.)
- 14 ACTING CHAIRPERSON PFANNENSTIEL: Before
- we begin going over the agenda I have a couple
- 16 changes to make to the agenda as it was published.
- 17 Specifically in the consent calendar
- item 1.a. has been put off to a future meeting, so
- 19 that is not part of the consent calendar. And
- item 1.c. has been moved onto the regular agenda,
- so we'll discuss that when we get to it.
- 22 So the consent calendar then is just a
- 23 single item.
- 24 COMMISSIONER ROSENFELD: Ms. Chairman, I
- 25 move the consent calendar in its reduced form.

- 2 ACTING CHAIRPERSON PFANNENSTIEL: In
- 3 favor?
- 4 (Ayes.)
- 5 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- 6 you. Approved four to nothing.
- 7 So then what will be item 1.5, perhaps,
- 8 new item, California Air Resources Board, possible
- 9 approval of interagency agreement 600-04-020 for
- 10 \$10,000 with the California Air Resources Board to
- develop the California component of the hydrogen
- 12 technology learning center's project in
- 13 collaboration with Florida and New York.
- 14 And who is speaking for -- thank you.
- MR. KOYAMA: Good morning,
- 16 Commissioners. I'm Ken Koyama with the fuels and
- 17 transportation division. A couple years ago the
- 18 Energy Commission received \$250,000 from NASEO to
- 19 develop high school and college curricula through
- these hydrogen technology learning centers.
- 21 We are under obligation to have matched
- 22 requirements for this grant. ARB will transfer
- \$10,000 to the Energy Commission to fulfill a
- 24 portion of that match requirement.
- 25 The existing contracts with UC Davis and

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1 Miramar College will develop the curricula. It
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- 2 has already been written in such a way that they
- 3 can take on this additional \$10,000 from ARB.
- So, with that, we request approval of
- 5 these contracts.
- 6 COMMISSIONER BOYD: Madam Chair, I'd
- 7 like to move approval of this item.
- 8 COMMISSIONER ROSENFELD: Second.
- 9 ACTING CHAIRPERSON PFANNENSTIEL: In
- 10 favor?
- 11 (Ayes.)
- 12 ACTING CHAIRPERSON PFANNENSTIEL:
- 13 Approved four to nothing, thank you.
- MR. KOYAMA: Thank you.
- 15 ACTING CHAIRPERSON PFANNENSTIEL: Item
- 2, Elk Hills Power Project. Possible approval of
- a petition to extend the cold startup time from
- 18 four to six hours.
- 19 MS. TRONAAS: Yes, good morning. I'm
- Nancy Tronaas, the compliance project manager for
- 21 the Elk Hills project.
- This petition to modify the Elk Hills
- 23 Power project is for an increase in the duration
- 24 of cold startup time limits from four to six hours
- 25 in order to allow the project owner to comply with

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1 equipment manufacturer's specifications and
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- 2 warranties.
- 3 The Energy Commission Staff concluded
- 4 there will be no significant environmental impacts
- 5 from this modification because there will be no
- 6 increase in the hourly, daily or annual emission
- 7 limits.
- 8 We have not received any comments from
- 9 the public or agencies. The Air District has
- 10 issued a revised authority to construct to allow
- for the increase in cold startup time limits.
- 12 It's Energy Commission Staff's opinion
- 13 that the required findings of section 1769 can be
- 14 made, and that the project will remain in
- 15 compliance with all applicable laws, ordinances,
- 16 regulations and standards.
- We recommend approval of the petition
- and the revision to air quality condition AQ-11.
- 19 Thank you.
- 20 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- 21 you. Discussion?
- 22 COMMISSIONER GEESMAN: The Siting
- 23 Committee reviewed this matter and recommends its
- 24 approval. So I would move that we approve the
- 25 staff recommendation.

- 2 ACTING CHAIRPERSON PFANNENSTIEL: Moved
- 3 and seconded. Approval?
- 4 (Ayes.)
- 5 ACTING CHAIRPERSON PFANNENSTIEL:
- 6 Approved four to nothing.
- 7 MS. TRONAAS: Thank you.
- 8 ACTING CHAIRPERSON PFANNENSTIEL: Item
- 9 number 3. Possible approval of a petition for
- 10 Metcalf Energy Center LLC to modify air quality
- 11 commissioning startup and other conditions and
- 12 requirements for the Metcalf Energy Center
- 13 project.
- MR. MUNRO: Commissioners. One minute,
- 15 please.
- 16 (Pause.)
- 17 MR. MUNRO: Hello. My name is Steve
- 18 Munro; I'm the compliance project manager for the
- 19 Metcalf Energy Center --
- 20 COMMISSIONER BOYD: Steve, is your mike
- 21 on?
- MR. MUNRO: Is that better?
- 23 COMMISSIONER ROSENFELD: Yes.
- MR. MUNRO: My name is Steve Munro,
- 25 compliance project manager for the Metcalf Energy

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1 Center project. And with me is Will Walters, our
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- 2 air quality staff person who prepared the staff
- 3 analysis, or a great deal of it. And over to my
- 4 left is Mike Argentine from Calpine and Jeff
- 5 Harris representing Calpine.
- 6 I'd like to begin by going over the
- 7 background of the project. The Metcalf Energy
- 8 Center project is a 600 megawatt, natural gas
- 9 fired, combined cycle power plant in San Jose.
- 10 It's owned by Metcalf Energy Center LLC, which is
- 11 a wholly owned subsidiary of Calpine.
- 12 It was certified September 24, 2001.
- 13 Currently under construction, about 95 percent
- 14 complete. Commercial operation target date of
- 15 June 30, 2005.
- We received the petition to amend on
- November 17, 2004. We then mailed a notice of
- 18 receipt for the post-certification mailing list
- 19 and affected public agencies on December 8, 2004.
- 20 Posted on the Commission website and docketed.
- 21 Staff analysis and public workshop
- 22 notice were mailed to interested parties, docketed
- and posted to the CEC website on February 9, 2005.
- 24 Previous to this we had prepared a data
- 25 request that we had also issued to Calpine for

- 1 clarification and additional information.
- 2 A public workshop was held February 23,
- 3 2005. Approximately 15 members of the public
- 4 attended that workshop. Written comments were
- 5 received from five members of the public on March
- 6 2, 2005. So, of the 15 members of the public,
- 7 probably in the neighborhood of six or seven of
- 8 them actually commented at the workshop. And we
- 9 also responded to those comments.
- 10 Staff responded to public comments both
- in writing and the workshop on March 10, 2005, and
- 12 posted the responses on the Commission website,
- 13 along with an addendum containing minor revisions
- 14 to the proposed conditions of certification and
- 15 definitions.
- 16 Staff has coordinated with the Bay Area
- 17 Air Quality Control District. The Air District
- has published a revised preliminary permit
- 19 consistent with the staff's analysis, and in
- 20 cooperation with staff. Staff anticipates that
- 21 the Air District will approve the final permit by
- 22 the end of the month. Their comment period is
- over on Friday.
- We prepared a staff analysis, and that
- 25 staff analysis has not changed as a result of the

| 1 comments or the workshop substantially. And i | _ | 1 |
|---|---|---|
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- 2 finds that the proposed modification would not
- 3 cause significant air quality impacts, either
- 4 environmental or health and safety.
- 5 Therefore staff is recommending the
- 6 Commission approve the proposed modification
- 7 including related revisions and additions to
- 8 conditions of certification.
- 9 I'd like to now ask Will Walters, our
- 10 air quality consultant who prepared much of the
- 11 staff analysis, to -- or prepared the staff
- 12 analysis and much of the response, to present
- details concerning the results of the staff
- 14 analysis and answer any questions. Will.
- MR. WALTERS: Good morning,
- 16 Commissioners.
- 17 ACTING CHAIRPERSON PFANNENSTIEL: Good
- 18 morning.
- MR. WALTERS: First I'd like to put up a
- 20 graphic that shows the major changes to the
- 21 project so that you can refer to them as I go
- through the summary.
- 23 First I'm going to start with the
- 24 summary of the petition. In the amendments
- 25 Calpine's proposing to increase the hourly and

daily carbon monoxide limits during commissioning.

- 2 To eliminate the current hourly limits on nitrogen
- 3 oxides, carbon monoxide and precursor organic
- 4 compound emissions during routine startup, while
- 5 retaining the overall emission limit for the
- 6 startup periods per event, and make them a per-
- 7 event limit rather than they have the per-hour
- 8 limits.
- 9 Also to add new nitrogen oxides, carbon
- 10 monoxide, precursor organic compound, mass
- emission limits for cold startup and combustor
- 12 tuning events. And along with that adding new
- definitions for what is a cold startup and a
- 14 combustor tuning event.
- They're also requesting to increase the
- 16 nitrogen oxides, carbon monoxide and precursor
- 17 organic compound emission limits during shutdowns.
- 18 Also they are proposing to reduce the total annual
- 19 NOx emissions during the first year of operation,
- the commissioning year.
- 21 And they're requesting a few other minor
- 22 permit condition revisions; some are editorial and
- 23 there are some other that I'll go into a little
- 24 more detail on.
- 25 I'm going to start on the commissioning

1 emission limits. They are requesting to increase,

- and you can see, it's up on the table there. And
- 3 for your benefit, those things that are
- 4 highlighted in green are existing limits that do
- 5 not change. And those that are not highlighted
- 6 show the ones that do change with the changed
- 7 number in bold underlined and the old value in the
- 8 parentheses.
- 9 They are proposing to increase the
- 10 hourly and daily CO emission limits from -- up to
- 5000 pounds an hour and 20,000 pounds a day. And
- they are proposing to make some minor revisions to
- the commissioning period definition that's also
- 14 provided in with the conditions.
- They are not asking for any other
- 16 emission limit changes, just the carbon monoxide,
- for the commissioning period. The revised
- 18 emission limits are consistent with other 7F
- 19 projects, either that were originally licensed
- 20 with similar numbers or have gone through the
- amendment process over the past couple of years.
- The modeling analysis shows that the
- 23 increase in emission limits will not cause
- 24 exceedances of the one-hour and eight-hour CO
- 25 ambient air quality standards.

1 Now, for the startup emission limits, 2 they are proposing to eliminate the hourly limits 3 that currently exist for routine startups for the nitrogen oxide, carbon monoxide and precursor 5 organic, and they're going to retain the per-event 6 limits. So, essentially instead of having the hourly, it will give them a little more 8 flexibility if they have a bad first hour essentially during a routine startup. But the 10 overall limit for a startup is retained, is the 11 same for what is considered routine startup, which is also defined in some other projects as warm or 12 13 hot startups that you may have seen in other 14 amendment requests. 15 They are asking to provide new emission limits for the cold startup periods, 480 pounds 16 per event for NOx, 5028 pounds per event for 17 carbon monoxide, and 96 pounds per event for 18 19 precursor organic compounds. And, again, this 20 will apply only during the cold startup and the 21 combustor tuning events, which are defined 22 separately in those definitions, are provided in 23 the staff analysis. 24 Again, these revised emission limits are

consistent with other projects, either as they

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were initially licensed or several that have gone
through the amendment process to date.
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- And, again, the modeling analysis shows
 that the emission limit increases will not cause
 exceedances of the one-hour or eight-hour CO limit
 ambient air quality standards, or the one-hour NO2
 ambient air quality standards.
- For the shutdown events they're

 requesting the emission limits be increased to 80

 pounds per shutdown for NOx, 102 pounds per

 shutdown for carbon monoxide, and 16 pounds per

 event for the precursor organic compounds.
- Again, these emission limits are

 consistent with other projects, and they do not

 cause any significant impacts from modeling.

 Obviously these emission limits are much lower

 than the startup up and the commissioning emission

 limits.
- They are also proposing to revise the
 first year NOx emissions, the annual emissions,
 from 185 tons to 150 tons. This will cause a
 corresponding reduction in the NOx offset
 requirement for that first year from 212.75 tons
 down to 172.5 tons. The emission reduction will
 be accomplished by revising some of the

commissioning methods based on what they had
originally thought they were going to do, to doing

3 some other methods that will lower the emissions.

And compliance with the new limits will be able to be documented with the continuous emission monitor that will be active from the commissioning period on.

The other requested revisions to the conditions include revising the ammonia slip calculation methodology to be consistent with current approved methods. And a few minor editorial corrections to the conditions and to the verifications.

In doing our analysis, the major part of our analysis, or maybe the most important part of the analysis was the impact analysis for the major changes to the short-term emission limits. The change to the commissioning CO and NOx and CO for the cold startup in particular, since those have the highest limits for their various periods.

In analyzing what was done for the modeling, and in fact, re-running the model to do that verification, there are several things that should be noted.

25 First that the modeling was performed,

did not show any violations for the short-term ambient air quality standards. That the modeling that was performed was conservative on several levels. First, the model that was used is a model that over-estimates emission impacts in complex terrain, which is where we found all of our maximum impacts. So if we were to have gone to a terrain-adjusting model like AIRMOD we would have had much lower impacts than were shown in the analysis. We added a conservative background to come up with the total impact, essentially the

we added a conservative background to come up with the total impact, essentially the worst case number for the hourly or the eight-hour impacts. They were found in central San Jose.

Added those to the impacts that were found in hillsides, you know, far away from any of the freeways or other major emission sources.

We also made sure that the modeling included the most conservative approach possible for the hourly and the eight-hour impacts, maximizing the potential based on the per-event emission limits. So instead of averaging the 5000 pounds over the event, we actually had the model 5000 pounds during that first hour to determine the absolute, and perhaps unrealistic, worst case

1 impact that could occur for carbon monoxide for

- 2 the commissioning event, the 5028 for the cold
- 3 startup. The entire 480 pounds for the cold
- 4 startup NOx emissions.
- 5 And one other issue that should be noted
- 6 is that dispersion models are conservative by
- 7 design. They're meant, you know, to be health
- 8 protective. And they're only approved by EPA and
- 9 others if they've been shown that they are health
- 10 protective and do not underestimate impacts.
- 11 So, in summary, -- no, actually I'm not
- done with my impact analysis quite yet. Other
- issues, I guess, that should be stated before we
- get any further is that the highest impacts, as I
- noted before, were found in the complex terrain
- and in unpopulated hills, either Tulare Hill for
- 17 the NOx, or the hills to the northwest from the --
- 18 excuse me, northeast from the project site. And
- 19 that the impacts that actually occur down in the
- valley areas, the populated areas, including the
- 21 Santa Teresa area, are considerably less. They'd
- 22 be between 5 and 10 percent highest impacts that
- are found in the higher terrain for carbon
- 24 monoxide, and they'd be about 30 percent to the
- 25 highest that was found for NOx.

So that in these lower terrain, in these
populated areas, the numbers are considerably
lower and well below the ambient air quality
standards.

I wanted to also note the impact

analysis methodology that we used is consistent with other projects, both in terms of the previous amendment analyses, and just basic analyses we would perform during an AFC or an SPPE process.

And in summary, again I'd like to say
the analysis methods are conservative and
overestimate impacts. That the modeling results
show that there were no significant ambient air
quality issues related to these changes. And that
there would not be a potential to cause an acute
air toxics health impact from the project.

We'd also like to note that we think it is prudent to increase the short-term commissioning startup and shutdown emission limits so that they do cover the range of emissions that we have seen on previous projects. So that we have limits that can be expected to be attained during the life of the project.

Therefore we recommend that you would approve the proposed modification, including the

1 related revisions that I included in my addendum

- which was included in the information that Mr.
- 3 Munro forwarded in the analysis.
- 4 And that ends my summary of the
- 5 analysis.
- 6 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- 7 you. I think before we seek further comments
- 8 let's just see if there are questions on what we
- 9 just heard. Commissioner Geesman.
- 10 COMMISSIONER GEESMAN: Mr. Walters, I
- 11 think in the middle of your presentation you may
- 12 have misspoken once. In discussing the
- 13 conservatism of dispersion models I believe you
- 14 said that that conservatism tends to underestimate
- 15 impacts. And I think what you meant to say is a
- 16 conservative dispersion model would overestimate
- impacts. Which is it?
- 18 MR. WALTERS: It would overestimate.
- 19 I'm sorry if I made that mistake.
- 20 COMMISSIONER GEESMAN: Thank you.
- 21 ACTING CHAIRPERSON PFANNENSTIEL: Are
- there other questions here?
- 23 COMMISSIONER BOYD: Yeah, excuse me, a
- 24 question. Am I understanding correctly that the
- 25 changes that you're recommending and which we did

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1 discuss in Committee are a product of the
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- 2 experience of others, including the applicant,
- 3 with this type of turbine in other applications,
- 4 as well as based upon advise and/or information
- 5 from the turbine manufacturer that some of
- 6 these --
- 7 MR. WALTERS: I would say --
- 8 COMMISSIONER BOYD: Go ahead.
- 9 MR. WALTERS: Sorry if I cut you off. I
- 10 would say it's more based on actual experience for
- 11 the turbine type. In the analysis I noted that
- 12 the specific projects that we looked at to show
- 13 that the emission levels for those projects, using
- 14 the same turbine type, would not meet the current
- 15 limits.
- In particularly we're looking at the
- 17 Hermiston plant that Calpine has up in Oregon, and
- 18 their Sutter plant. And found that both the
- 19 commissioning levels and startup levels for those
- 20 plants were higher than the current emission
- 21 limits. And it would be reasonable to increase
- 22 those levels to the levels that the applicant was
- 23 requesting.
- 24 COMMISSIONER BOYD: We've had to do a
- lot of this lately. Has the experience base

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1 reached the point where we won't see much more of
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- 2 this in the future? That is, the conditions will
- 3 be established in the initial permitting process
- 4 based on the experience that is being gained?
- 5 MR. MUNRO: Yes, we definitely will be
- 6 using this experience. Part of your question was
- 7 the manufacturers' estimates, which have turned
- 8 out to be woefully inaccurate in all of these
- 9 cases. And that's the reason that we've had to
- 10 come back, or that the project owners have had to
- 11 come back and ask for amendments.
- 12 So, yes, that will be taken care of and
- 13 taken into account in the siting cases that we're
- 14 looking at now and future siting cases.
- MR. WALTERS: I think if you were to
- 16 review some of the more recent cases you would see
- 17 that the numbers for the short-term events are
- 18 higher. For example the Palomar case, which is
- 19 more recent than this case. The Morro Bay case.
- They have emission limits that are much more
- 21 consistent with what is being requested here.
- So, yeah, we have -- there is a lesson
- learned that is being applied.
- 24 MR. MUNRO: I'm going to ask Keith
- 25 Golden to address that question about how this

1 information is going to be used in the future

- 2 cases.
- 3 MR. GOLDEN: My name is Keith Golden;
- 4 I'm a staff engineer for the Energy Commission.
- 5 And I just want to address a little bit more about
- 6 the concern about all these startup amendments.
- 7 When we first started seeing new
- 8 projects in about 1997, 1998 using the 7F model
- 9 turbine, there were about four manufacturers of
- 10 these turbines. These are a brand new class of
- 11 turbines that were just entering the market.
- 12 We asked questions of the applicant and
- of the turbine vendors as to what they anticipated
- 14 the startup emissions to be on these turbines. We
- were one of the first parties in the country to
- 16 ask this kind of detailed information because we
- were finding that these startup profiles were
- 18 going to be fairly long as far as how long they
- were going to take to do these startups.
- So we wanted to get a better handle on
- the emissions. Well, as it turns out, we were
- 22 getting information directly from the turbine
- vendors that said this is our estimate as to what
- 24 we think the startup emission profiles are going
- 25 to be.

And as it has turned out that those estimates were, in many cases, quite inaccurate. So as a learning experience from this, the applicants have come back, of course, and amended their permits. We do have now some data that is coming in from actual operating facilities in California. And we are now going to be evaluating future amendments, which we may in fact see on 7F turbine projects, combined cycle projects, because there are a few that are still out there that have not been built, or are in the process of being built that may have to amend their startup

profiles.

But we now have some pretty good data based on other turbines that are out there to know whether, in fact, these are good numbers now. And if somebody in the future is going to be proposing a 7F class project, we're going to be looking much more closely as to how they estimate their emissions. We're going to be looking at the data we have now been able to get from these operating projects, and we will question vigorously the applicant if we, in fact, think that these numbers could be inaccurate. And to get a better handle on this to try to avoid future amendments.

| 1 | That also being said, if we see new |
|----|--|
| 2 | turbine models that are going to be presented to |
| 3 | us, we will be asking much more direct questions |
| 4 | of the turbine vendor as to how they came up with |
| 5 | the startup profiles or commissioning profiles for |
| 6 | these turbines. And not just take, shall we say, |
| 7 | at face value data that we get from them that may |
| 8 | be rather summarized data. But we will want to |
| 9 | dig further into that data to find out how they |
| 10 | generated this information and be more comfortable |
| 11 | that this data is, in fact, accurate. |
| 12 | So we are learning from our experiences |
| 13 | COMMISSIONER BOYD: Thank you. |
| 14 | ACTING CHAIRPERSON PFANNENSTIEL: Thank |
| 15 | you. Other questions? Commissioner Geesman. |
| 16 | COMMISSIONER GEESMAN: If I'm correct, |
| 17 | believe that all of your troubles thus far have |
| 18 | been focused on the startup and commissioning |
| 19 | emissions. You don't have any reason to question |
| 20 | the operating emissions data, do you? |
| 21 | MR. GOLDEN: Generally speaking, no. It |
| 22 | has all been, or a vast majority of it has |
| 23 | centered around the startup and the commissioning |
| 24 | aspects of these turbines. |

When they are up and operating at full

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1 load in a normal process they have been pretty
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- 2 much right on to their expected permit levels.
- 3 COMMISSIONER GEESMAN: Thank you.
- 4 ACTING CHAIRPERSON PFANNENSTIEL:
- 5 Anything else from the staff? Let me ask, does
- 6 Calpine have anything to add to this? We have one
- 7 public comment after this.
- 8 MR. HARRIS: Again, very briefly. I'm
- 9 Jeff Harris on behalf of Metcalf Energy Center.
- 10 Mike Argentine is the Director of Project
- 11 Development.
- 12 I just want to say actually just a
- 13 couple things briefly. I think the staff analysis
- is one of the best I've seen. It's very thorough
- and very detailed, and we agree with the staff's
- 16 conclusions.
- 17 Secondly, the only point that I was
- 18 actually going to make was the one that we've just
- 19 been talking about, and Commissioner Boyd kind of
- 20 stole my thunder. This is, by our account,
- 21 approximately the 14th amendment that the
- 22 Commission has seen related to these issues.
- 23 And so I wanted to make the point that
- there's nothing unique or different about this
- 25 amendment from a technical or from a public health

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safety or welfare perspective. You've seen this
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- 2 kind of amendments before, and I think you had a
- 3 good discussion about that.
- 4 We'd make ourselves available to answer
- 5 any questions.
- 6 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- 7 you. I don't have any cards from anybody in the
- 8 audience on this. But I do have one person on the
- 9 phone. Issa Ajlouny.
- MR. AJLOUNY: Can you hear me?
- 11 ACTING CHAIRPERSON PFANNENSTIEL: Yes.
- 12 MR. AJLOUNY: Okay. I have first of
- 13 all, you know, the Metcalf Energy Center was a
- 14 very difficult process because (inaudible) and
- during the hearing Calpine was asked to have the
- source testing done, have the power plant tested.
- 17 That was during the hearing.
- 18 And I guess what I'm trying to say is I
- 19 feel like back then when they were doing some kind
- of source testing, other thing, and by the way
- some numbers came up high, and their expert
- 22 witness decided to throw them out because he
- 23 didn't like the numbers. And he actually stated
- 24 that in the hearing.
- You know, it just kind of concerns me,

1 why now. I understand a lot of them are happening

- 2 now and all that kind of stuff, but I feel that it
- 3 might have been a little misleading information.
- 4 And I only start with this comment only
- 5 because I really feel there should be a hearing to
- deal with some of these things. Because, in the
- 7 workshop things were said and no one held liable
- 8 of what was said, you know. It was just new
- 9 ambient air numbers are used, and we have no way
- 10 to cross-examine and see where those numbers came
- from, or how accurate those numbers are.
- 12 And if they would have used the original
- 13 numbers, you know, would they have been over the
- 14 limit. That question was asked. I can go on and
- on. So I guess the first part is Texas was one of
- the examples that Calpine used in the hearing.
- 17 And I'm sure they knew what kind of emissions were
- 18 going on during startup, because that was part of
- 19 the testing that was asked by us as a community on
- 20 the actual startup emissions and stuff.
- 21 I don't know how this works. If I state
- that and you want to respond to that, or do you
- want me to go through all my issues?
- 24 ACTING CHAIRPERSON PFANNENSTIEL: Why
- don't you go through your issues and then we'll

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1 get a response. Thank you.
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MR. AJLOUNY: Okay, thank you. Another

one is in topic 4 of the response, the written

response from the Energy Commission on this

amendment, it states the PM10 would be increased

because of the oxidation catalyst. But most of

this increase is because of the SO2.

And another issue I have is SO2 is going to be increased five times. I don't know why.

And it has not been asked in this amendment. But,

Commissioners, this might add to some of your

concerns, is, you know, are you going to hear more

limits that need to be raised during this process

of this power plant or other power plants.

And what it is, and I don't understand, it's so mysterious, but the Bay Area Air Quality

Management District is allowing 1.0 and the CEC

has put in there that under one of the conditions

of certification it's supposed to be .2. But

nowhere is it mentioned that they need to increase

this in this amendment, but yet it's assumed that

it's going to be 1.0 and it was talked about in

the workshop. Because I'm not so technical, I

don't understand why it's going to be increased.

And then going back to topic 4 of PM10

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being increased because of the oxidation catalyst
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- and most of this increase is because of SO2. Now
- 3 SO2 is going to be raised five times.
- 4 So I don't see analysis of PM10 on this
- 5 whole amendment, which concerns me.
- Another, my item three is source
- 7 testing. I asked for source testing, I guess,
- 8 because I'm not technical I didn't ask good
- 9 enough. But the bottomline is Calpine agreed to
- 10 do source testing at Sutter on the VOCs, and I
- don't seen any mention that they -- all that's
- mentioned is it's unfeasible.
- 13 Well, I feel they should do the VOCs and
- 14 then they should do source testing on the NOx and
- 15 CO. But certainly at least the VOCs, since
- 16 they've already agreed to do it at Sutter. And
- this is a much more sensitive power plant.
- 18 I think a few of the Commissioners there
- 19 today have not been through that process for
- 20 Metcalf, but it really was a pretty intense
- 21 process.
- 22 Another item is the Bay Area Air Quality
- 23 Management District, I don't understand how this
- is all put together, who the leading agency is.
- 25 But I think it would be only wise to at least wait

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1 until the final decision, or the final document
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- 2 that comes from the Bay Area Air Quality
- 3 Management District comes out before the CEC would
- 4 step out and say, yeah, we assumed that it's not
- 5 going to take, and make a decision, and then have
- 6 to come back, which was stated in the -- I think
- 7 it's stated in the response, stated in the
- 8 workshop, that, well, if the Bay Area Air Quality
- 9 Management District changes anything we'll just
- 10 have to make a modification to come before the
- 11 Commission again.
- I don't know. If I was running a
- 13 business I don't think that would be the kind of
- 14 business. I would like to know exactly what's
- going to change, what it's going to be, and make
- one decision at one time. I don't think two weeks
- is going to matter much.
- 18 A couple more items here is one of the
- 19 things that concerned me, and this is just because
- of my experience with the Commission and the
- 21 experience -- I don't know if you realize this,
- 22 but there was an investigation by a nonprofit
- organization, a national organization, on
- 24 whistleblowers. And they actually did an
- 25 investigation on the process of Metcalf Energy

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1 Center's licensing. And interviewed quite a few
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- 2 of your staff members. And basically came out in
- 3 writing that there was some corruption there and
- 4 management was forcing staff members to document
- 5 certain things that they didn't feel comfortable
- 6 with. That isn't me saying that, that's a public
- 7 agency that investigated it.
- 8 And here is another example. Joe Loyer,
- 9 who seems to be a bright guy, and I'm not knocking
- 10 Will, he seems to be a bright guy, too, but he
- 11 also is a contractor. And I just feel there's a
- 12 little pressure on contractors to come out with
- 13 what the Commission wants, management. Or if he
- doesn't then, you know, why would you go back to
- 15 him and hire him to do more work. I think it's a
- poor way of, again, doing business.
- But Joe Loyer was doing a great job.
- 18 Had a great conversation with him. He put a lot
- 19 of the data requests out there and then lo and
- 20 behold, you know, you get an excuse of he needed
- 21 to leave for a week or two, and now they pulled
- 22 him off the case. And they hire a contractor. I
- think that needs to be looked at.
- 24 And if you're really going to take my
- comments serious, why don't you ask Joe Loyer to

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1 come down right now and make some of his own
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- 2 comments. I'm willing to take a chance on
- 3 embarrassment here, but I got to believe if you
- 4 ask him direct questions or any concerns, he might
- 5 have some other things to say to you.
- And I think one last thing. Calpine has
- 7 mentioned in documentation that they want to
- 8 modify their emissions, which they want to modify
- 9 their emissions limits, which will reduce the air
- 10 credits that they've already paid for, but they
- 11 want to go ahead and get these credits back, you
- 12 know, back in their pocket. Like they've already
- given the CEC or whoever they give the credits to.
- But now they're going to ask to lower their
- limits, ask for the credits back and re-use them,
- which I've never heard of before. And I've asked
- 17 around to other people in other, you know, in the
- industry, has never heard of that.
- Those are all my comments as of now.
- 20 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- 21 you, --
- MR. AJLOUNY: I'd like to respond once
- they've responded, if I have any more questions.
- 24 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- you, sir. There are a number of both technical

and policy comments that you've offered. Let me

- 2 first ask Bob Therkelsen if there are comments
- 3 from the staff on this.
- MR. THERKELSEN: Excuse me, Madam
- 5 Chairman, in terms of comments on the policy
- issues or on the technical issues?
- 7 ACTING CHAIRPERSON PFANNENSTIEL: Well,
- 8 I'm actually looking for process comments on -- he
- 9 raised both policy and technical. And I think we
- 10 need to respond. Whether we can do so here and
- 11 now, maybe some you can and others we need to
- 12 defer.
- 13 MR. THERKELSEN: Right. In terms of the
- 14 two policy questions I think he raised were
- 15 questions about what happened during the
- 16 proceeding, itself. And secondly, the nature of
- 17 changing in staff assignments on that.
- In terms of the proceeding, itself, I
- 19 actually was the Deputy Director of the Siting
- 20 Division at that time, and I don't recall seeing
- 21 the report that he's referring to. I know there
- 22 were some concerns raised by intervenors on the
- 23 process. But I can assure you, as the Deputy
- 24 Director, there were none of the staff that were
- 25 directed to say or not to say anything in that

- 1 proceeding.
- 2 The proceeding had some conclusions
- 3 based upon staff's recommendation, and that
- 4 recommendation was based on the entirety of staff,
- 5 not one individual that may or may not have a
- 6 different perspective based upon their individual
- 7 technical area.
- 8 In terms of the staff assignments I
- 9 don't know the nature of whether or not there was
- 10 a change in staff assignments on this case or not,
- 11 and why that was done. Typically we have changed
- 12 staff depending upon what workload is, what
- 13 expertise is, and what the overall needs of the
- 14 program and the division are. And I think in that
- 15 case that probably is sufficient unless Terry
- 16 O'Brien or whatever has more information on this.
- But the staff is assigned based upon
- 18 expertise, workload and a number of factors. All
- of our people, we do not make decisions based upon
- 20 contractors or permanent civil service staff, and
- 21 believe me, staff is not directed to say something
- or not directed to say something in terms of their
- 23 technical analysis.
- 24 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- you. Do we have any response, Mr. Munro,

- 1 technically?
- MR. MUNRO: Yes, we do. We're prepared
- 3 to respond to all of those comments.
- 4 MR. AJLOUNY: Excuse me, can I interrupt
- 5 just one second here? I'd like to respond to the
- first just so we keep this in order.
- 7 I can email a document right now that
- 8 came from there. It was in the hearing; it's
- 9 docketed. Maybe, Steve Munro, you can confirm
- 10 that you know about this letter? Maybe Mr.
- 11 Therkelsen doesn't remember it. But the name of
- 12 the group was PEER, P-E-E-R. I can't remember
- 13 what it stands for.
- 14 But that document is definitely in your
- docket, and it's official, and it was there before
- 16 the decision was made. I want to make that very
- 17 clear.
- 18 COMMISSIONER GEESMAN: Madam Chair.
- 19 ACTING CHAIRPERSON PFANNENSTIEL: Excuse
- 20 me a second. Mr. Geesman.
- 21 COMMISSIONER GEESMAN: I would request
- 22 that all of us focus our attention to the issues
- 23 presented by the amendment. There is no value
- 24 whatsoever in trying to relitigate the original
- 25 Commission decision in the case, itself. That

1 decision was made some time ago. That is not in

- 2 front of us today.
- What's in front of us is this request
- for an amendment. So I'd ask all the parties to
- 5 try and rivet in on the issues presented by this
- 6 amendment, since that's all that's in front of us
- 7 now.
- 8 MR. AJLOUNY: And I agree with you
- 9 wholeheartedly. The only reason I bring that up
- 10 because I just feel what we're dealing with today
- 11 was manipulated again by the management of the CEC
- 12 to get the results they wanted.
- 13 And again, I challenge you to get Mr.
- 14 Loyer downstairs and talk to him now, if you want.
- 15 Or in the next business meeting. I'd like it now
- just because, you know, maybe he won't get any
- force on how to respond to certain questions.
- 18 ACTING CHAIRPERSON PFANNENSTIEL: I'd
- 19 like to suggest that we get one more round of
- 20 response, perhaps, from the staff. I know we have
- one other person who'd like to comment. And then
- we move forward.
- I think if there are technical questions
- 24 still open we can respond perhaps later in writing
- 25 to them. I don't know that they can be fully

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1 explored today at this meeting.
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- 2 Mr. Munro.
- 3 MR. MUNRO: Yes. I'd like to ask Will
- 4 to respond to the technical questions that were
- 5 asked by Mr. Ajlouny. And then I will respond to
- 6 the process questions.
- 7 MR. WALTERS: All right. First I'll
- 8 start with the ambient air quality. Essentially
- 9 the background concentrations, which I believe was
- one of the first comments that was raised. And
- 11 that it was not the original numbers that was used
- in the siting case.
- 13 First I want to note that that topic was
- 14 responded to in topic 3 of our comment response
- 15 with quite a bit of detail, and why we did what we
- did for the ambient, which is to give a summary of
- that response, I'd like to note that essentially
- 18 staff analysis used a consistent methodology of
- 19 defining the ambient air quality through the most
- 20 recent three years of available data.
- 21 And going back to old data, whether
- 22 it's, in this case, the data they were asking us
- 23 to go back to was 1996, or a siting case and they
- use a 1985. It's a not technically accurate way
- of going about it.

The ambient air quality is what the

ambient air quality is, not what the ambient air

quality was. So staff looks at it at the time of

the analysis to determine what is the current

condition in the area. And therefore the numbers

are somewhat different because it's four years

from the time which the original analysis was

performed.

Now, to go to the second issue, which, in fact, was even noted to have been topic 4 in our current response, which went into kind of two issues, both the SO2 emission limit and the PM10 emission limits.

I'll start with the SO2 emission limits, and first I'd like to say that there has been no request to change the SO2 emission limit. The issue with the revision to the District's conditions is actually a moot point because the District is going to be taking that particular addition they put onto their condition 13 out.

And that addition, which was actually not included in our staff analysis because it came out after our staff analysis, I actually had to take it out of the addendum that I had processed, because I did get information from Bay Area. And

1 my last communication with the permitting engineer

- 2 was yesterday. That is the only change they plan
- 3 to make from their preliminary decision that they
- 4 completed in February.
- 5 So, at this point we have nothing in
- front of us to analyze for SO2. We don't know
- 7 what any particular change would be in the
- 8 emission limits. We do know there have been some
- 9 changes in some other Bay Area projects. But, you
- 10 know, at this point we don't know what they would
- 11 be for this project. If there are changes, we
- 12 will deal with them at the time and address any
- 13 significance issues or any requirements for
- 14 mitigation if and when that amendment request is
- made.
- 16 The second --
- MR. AJLOUNY: (inaudible) just because
- my mind can only handle so much.
- 19 ACTING CHAIRPERSON PFANNENSTIEL: I'm
- 20 sorry, I think we need to finish with the staff
- 21 response and move on. Thank you.
- MR. WALTERS: The second issue, the PM10
- 23 emission rates that kind of tail into the change
- for the SO2. The issue here is really broader in
- context. Will they be able to meet their PM10

- 1 emission limits.
- 2 I think we have enough experience with
- 3 7F turbines that show with the gas that is
- 4 available from PG&E that they will be able to meet
- 5 those limits. We have several rounds of source
- 6 tests. We really have not seen any significant
- 7 problems of meeting those at the levels that are
- 8 typical of the 7F turbines for PM10.
- 9 And, again, that's using the as-is
- 10 sulfur content in the Bay Area. So, now any
- increase in the PM10 is strictly an increase in
- 12 the actual, but will not affect their ability to
- 13 meet the limit. They should have a rather
- 14 significant leeway in being able to meet the limit
- based on the source test data we've seen.
- Now, to go down to the next issue, which
- was source testing, and I think it had to do
- 18 something with Texas and data that was not used in
- 19 the original case, and I think, to some extent, I
- 20 would like to refer to what Commissioner Geesman
- 21 said, that those issues were dealt with during the
- 22 original case.
- 23 Staff's acceptance or non-acceptance of
- 24 that data happened at that time. We haven't --
- 25 staff has not changed its opinion on that data at

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1 this point.
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- There was another comment on coordination. In terms of the Bay Area

coordination, I would just like to note that I

have been in contact with the permitting engineer,

- 6 with the person who did the ambient air quality
- 7 analysis, as well as the person who was reviewing
- 8 the ambient air quality data from the station that
- 9 is currently operating, I believe, in Los Poseos
- 10 Park. I may be getting the pronunciation wrong,
- 11 but it's in that general area.
- 12 So, I have been in contact with the
- 13 District. And as I noted, the District does not
- 14 intend to make any changes to its preliminary
- 15 decision. And that all of those changes that were
- 16 required were included in my addendum, and are in
- 17 Steve's document that provides all of the final
- 18 changes.
- 19 And I believe the --
- MR. MUNRO: Reduction of NOx, I think,
- is what he was referring to.
- MR. WALTERS: Yeah, okay, there's one
- 23 additional technical issue, the reduction in NOx.
- Just to give you a regulatory framework, changing
- 25 emission limits and being able to get ERCs back is

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1 allowed in the District rules. Whether it's done
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- 2 now, which they haven't actually started emissions
- 3 yet, so it's actually outside of the rule that
- 4 would allow it after they started operation.
- 5 So, yes, it is allowed. So they are
- fully within LORS for making this request. And
- 7 again, it will be able to show compliance with the
- 8 lower limit, that every hour the facility is on
- 9 they'll have continuous emission monitoring
- 10 determining the actual NOx emissions.
- MR. MUNRO: Yes, --
- 12 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- 13 you. Mr. Munro, you -- last comment.
- MR. MUNRO: -- I wanted to address the
- 15 process questions that were posed.
- 16 The first one that I noticed is why not
- 17 hold an evidentiary hearing in this case. That
- was covered rather extensively in our topic 6
- 19 response, in our response to comments. And let me
- just go over and summarize that for you.
- 21 In the other 15 cases where we've had
- 22 similar amendments, we've had no workshops
- 23 conducted. We sent the staff analysis out and
- 24 accepted comments, and usually received just a
- 25 few.

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In this case, however, we know that the community is sensitive, and we went ahead and provided for a staff analysis for them to review,
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- and then a workshop for them to ask questions and
- 5 comments on. And then also the opportunity to
- 6 provide written comments.
- 7 So this is well beyond both CEQA
- 8 requirements and our own requirements, the way
- 9 we've conducted this amendment. Because we did
- 10 recognize the sensitivity.
- In this particular case the staff
- 12 analysis came out really very clear and
- unambiguous in its conclusions. We've addressed
- 14 all of the questions. None of the questions are
- 15 hanging or left unanswered.
- And basically we believe that an
- 17 evidentiary hearing would not be warranted in this
- 18 case.
- 19 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- 20 you. Thank you, sir, on the line.
- MR. AJLOUNY: I'm not done. Basically,
- 22 you know, I'm going to give you an answer, and
- 23 then (inaudible). And I just, I think there needs
- 24 to be a few more things brought out here.
- 25 ACTING CHAIRPERSON PFANNENSTIEL: Well,

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1 I appreciate your concern, and I believe that the
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- 2 record on this proceeding has attempted to
- 3 respond. We have another person to comment, and
- 4 then I believe that the Commission needs to act on
- 5 this matter.
- 6 So, thank you for calling.
- 7 MR. AJLOUNY: Well, I totally disagree
- 8 with your response to me, Commissioner. I'd
- 9 really like to clarify a few things that were
- 10 misinterpreted of what I said.
- 11 ACTING CHAIRPERSON PFANNENSTIEL: I
- don't know whether you have responded in writing
- in every instance here. But I believe that we
- 14 have, without holding a full evidentiary hearing
- 15 at this point, I think we need to move on in this
- 16 instance.
- So, I want to say that I thank you for
- 18 your call in. Now, --
- MR. AJLOUNY: Well, can I just make one
- 20 more comment.
- 21 ACTING CHAIRPERSON PFANNENSTIEL: Yes,
- of course.
- MR. AJLOUNY: The emission, you know, we
- find out about all these startup emissions. And,
- you know, so we get this amendment. Well, can't

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we use the same experience that Will was talking
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- 2 about on the other power plants on the SO2
- 3 emissions? Why should there be some room to come
- 4 back and say, oh, now we want to increase the SO2
- 5 to a different number?
- I understand now that the Bay Area Air
- 7 Quality Management District is going to lower that
- 8 to .2. But that doesn't change the fact that the
- 9 applicant can't come back and say, oh, we need to
- 10 change this now.
- I think that they, you know, they should
- 12 be on the record as saying they have no intention
- 13 to change it, or promise not to change it, or deal
- 14 with that, too, because that has a big impact.
- 15 And I just think that this is being piecemealed
- 16 together to manipulate the system to get through
- 17 these things so it doesn't look like a high impact
- in the neighborhood.
- 19 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- 20 you. We have a request to speak from Mr. Sarvey.
- MR. SARVEY: Thank you, Commissioners.
- Bob Sarvey. Statement made by Mr. Harris here,
- 23 I've been involved in probably three or four of
- 24 these amendments to increase CO and NOx. I have a
- 25 little bit of a handle on it.

| 1 | L | This | case | 18 | unıque. | And | tne | reason |
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| | | | | | | | | |

- 2 that this case is unique in this amendment is
- 3 because in order for this amendment to go through
- 4 the CO -- background CO level that was approved in
- 5 the evidentiary hearing and in the final decision
- 6 and the FDOC has been changed to make this project
- 7 comply, and not violate the eight-hour CO
- 8 standard. So I think that's definitely a unique
- 9 situation. In no other amendment have I seen
- 10 background levels changed. That's just the first
- 11 comment I want to make.
- 12 COMMISSIONER GEESMAN: Madam Chair.
- 13 ACTING CHAIRPERSON PFANNENSTIEL:
- 14 Commissioner Geesman.
- 15 COMMISSIONER GEESMAN: Changed or
- 16 updated?
- MR. SARVEY: Changed.
- 18 COMMISSIONER GEESMAN: And is changed
- 19 the same as updated?
- MR. SARVEY: I can give you the exact
- 21 numbers if you'd like.
- 22 COMMISSIONER GEESMAN: I understand you
- 23 can, and it's covered in the written response that
- 24 the staff prepared, but I think that you would
- have us use outdated background numbers.

| 1 | MR. SARVEY: No, no, no, as a matter of |
|----|--|
| 2 | fact, I would have you use updated if you want to |
| 3 | change it. And, in fact, CO and NO2 are both |
| 4 | localized phenomenon, so you cannot predict the CO |
| 5 | and NO2 background levels at that project site. |
| 6 | And, in fact, you do have a monitoring |
| 7 | station that is next to that project site now, |
| 8 | which is another thing that's very unique about |
| 9 | this project. |
| 10 | COMMISSIONER GEESMAN: Certified or |
| 11 | uncertified? |
| 12 | MR. SARVEY: It is not certified. |
| 13 | COMMISSIONER GEESMAN: Thank you. |
| 14 | MR. SARVEY: Well, in any event, the |
| 15 | original license for this project included 37 |
| 16 | intervenors and 19 days of evidentiary hearings. |
| 17 | And during the entire proceeding the public was |
| 18 | assured that the startup and shutdown emissions |
| 19 | and all estimated emissions from this project were |
| 20 | conservative estimates. |
| 21 | Now, before the plant even has its first |
| 22 | fire the applicant is requesting a 9000 pound |
| 23 | increase in CO emissions, and a 4000 pound |
| 24 | increase in NOx emissions. |

You can forgive the public when we

1 question the assurances of staff and applicant

- 2 that the proposed emissions and impacts from this
- 3 amendment are conservative.
- 4 We would request an evidentiary hearing
- 5 to establish, in fact, the public is protected.
- 6 As I said before, the CO eight-hour impact from
- 7 this project amendment, combined with the eight-
- 8 hour CO limit that is contained in the final
- 9 decision and the FDOC would violate the eight-hour
- 10 CO standard.
- 11 Staff and applicant have proposed to
- 12 change the eight-hour CO background that was
- 13 established under evidentiary scrutiny stating
- 14 that their new background level is conservative.
- 15 Pardon me again when I cringe when I hear the word
- 16 conservative. This is exactly what the startup
- and shutdown emissions in the original license
- were characterized as, conservative.
- 19 We were assured that in the original
- 20 emission limits in this license were conservative,
- 21 and now again we're being asked to accept that
- 22 they're conservative. This license still contains
- 23 a fuel sulfur limit of .2 grams per 100 standard
- 24 cubic feet. Every other license that Calpine owns
- in the Bay Area is being amended to increase that

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to .33 or higher. The original impact, PM10, 2.5
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- 2 impact in this project was over 9 mcg/cubic meter,
- 3 and that was before we had established PM2.5
- 4 standards.
- 5 So I believe that this project applicant
- is going to be back; and they are going to have to
- 7 amend that limit. They're doing it all over the
- 8 Bay Area.
- 9 Now, when you figure that additional
- 10 fuel sulfur content, and you add it to the over 9
- 11 mcg/cubic meter of PM2.5 from this project that
- 12 was determined in its original license under
- 13 evidentiary scrutiny you can see we have a serious
- 14 problem.
- So, once again, I would request that
- this amendment be the subject of evidentiary
- 17 scrutiny, and we be allowed to offer experts to
- 18 rebut what's being told here. This is not the
- 19 forum where we can do that. We can't bring our
- 20 people in, and we can't show that these estimates
- 21 are wrong.
- 22 So essentially once again, I don't think
- 23 that any assurances from staff or applicant make
- 24 the public comfortable. These are conservative
- 25 estimates. And we would like to see them

1 confirmed under evidentiary scrutiny with people

- 2 under oath and with the proper experts that
- 3 represent the public on hand.
- 4 Thank you.
- 5 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- 6 you, Mr. Sarvey. Are there further comments?
- 7 Further discussion by the Commission?
- 8 COMMISSIONER GEESMAN: Madam Chair, the
- 9 Siting Committee took this up and believes that we
- 10 should approve the amendment. There have not been
- any new technical issues raised today that have
- not been addressed in the staff written response.
- 13 The staff did conduct a public workshop;
- it did develop a written document. It did respond
- in writing to the comments made at the workshop.
- 16 It afforded Mr. Sarvey and the experts that he
- 17 refers to, but has not named, the opportunity to
- 18 come here today and appear before us.
- 19 I think we've all been in siting cases
- 20 enough to know that our formal adjudicatory
- 21 hearings are best left to issues that are
- 22 substantially contested and can justify the level
- of cross-examination and additional review that
- the adjudicatory process is designed for.
- 25 This is an amendment for a license where

| 1 | neither | Our | staff | nor | the | Bav | Area | Air | Qualit | 7.7 |
|---|---------|-----|-------|-----|-----|-----|------|-----|--------|-----|
| | | | | | | | | | | |

- 2 Management District have found there to be any
- 3 significant impact. It's a plant that is
- 4 scheduled to begin operation in a little more than
- 5 100 days from now, and one that I think we will
- 6 need this summer.
- 7 So I would recommend that we approve the
- 8 amendment today. And I so move.
- 9 COMMISSIONER BOYD: Madam Chair, I'll
- 10 second the motion and I just want to add that I
- 11 really did think in this case, from having read
- 12 all this material, the staff kind of went the
- 13 extra mile in addressing the questions. Because
- this is a community that's been quite concerned
- 15 about the power plant siting case. And we do have
- the dilemma nobody wants a power plant not only in
- 17 their backyard, but even in the general vicinity.
- In any event, I think the staff has
- 19 addressed the issues, and thus my second. Thank
- 20 you.
- 21 ACTING CHAIRPERSON PFANNENSTIEL:
- 22 Motion, Commissioner Geesman; second, Commissioner
- Boyd. Further discussion?
- 24 All in favor?
- 25 (Ayes.)

| 1 | ACTING | CHAIRPERSON | PFANNENSTIEL | |
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- 2 Carried, four to nothing. Thank you.
- 3 Item 4, the Los Esteros Critical Energy
- 4 Facility. Commission consideration and possible
- 5 adoption of the Los Esteros Critical Energy
- 6 Facility II, phase 1 Presiding Member's Proposed
- 7 Decision. Mr. Bouillon.
- 8 MR. BOUILLON: This matter is before the
- 9 Commissioners for possible adoption of the
- 10 Presiding Member's Proposed Decision in the Los
- 11 Esteros case.
- 12 Los Esteros Critical Energy Facility LLC
- is a wholly owned subsidiary of Calpine, the
- 14 applicant in this matter. And the purpose of this
- 15 relicensing, or recertification is to relicense a
- plant that was approved by this Commission in 2001
- 17 -- 2002, excuse me, to run for a three-year period
- under emergency provisions adopted by the
- 19 Legislature, I believe, in 2001.
- 20 That license is expiring. Calpine,
- 21 through its subsidiary, has filed an application
- 22 both to relicense the present plant as a simple
- 23 cycle plant, and to convert it to a combined cycle
- 24 operation.
- 25 The proceedings have been bifurcated to

deal with the relicensing first, and then with the

- 2 conversion process. The PMPD in this case that
- 3 we're asking you to adopt deals only with the
- 4 single cycle plant.
- 5 We have prepared an errata to the
- 6 Presiding Member's Proposed Decision, and there is
- 7 one small mistake in the errata in that a word on
- 8 page 3 is misspelled. I don't think I need to
- 9 call the Committee's attention to that detail.
- 10 But there is an additional item under
- 11 the introduction to the errata. I think the
- 12 errata has been provided to each of you.
- 13 Beginning on page 1 at the bottom of the page, the
- last two lines, that paragraph is incorrect at its
- 15 end. And I'd like to read the entire paragraph
- 16 into the record with the correction at the end of
- 17 it, because it raises a point that I will discuss
- 18 briefly.
- 19 One of the comments by CARE, who is an
- 20 intervenor in this matter, concerns some alleged
- 21 damage by Calpine during the original construction
- of the power plant to a bicycle path built in the
- 23 Caltrans right-of-way. Ms. Lucky, who is a member
- of a bicycle coalition in Silicon Valley offered
- 25 some insights into this matter.

| 1 | That issue was raised in a March 7, 2005 |
|----|--|
| 2 | letter to the Energy Commission from the Silicon |
| 3 | Valley Bicycle Coalition. However, no party |
| 4 | offered any evidence on this issue at the |
| 5 | evidentiary hearing. |
| 6 | Nevertheless, if the damage resulted |
| 7 | from project construction, it should be corrected. |
| 8 | The Committee encourages the applicant to work |
| 9 | with the affected parties to repair the damage |
| 10 | within the near future, or the issue will be made |
| 11 | a part of the record in phase 2 of these |
| 12 | proceedings. |
| 13 | And the Committee has also raised the |
| 14 | issue with the compliance staff to see if |
| 15 | something can be done. |
| 16 | And the reason I point that out to the |
| 17 | Commission at this point is that this morning I |
| 18 | became aware of a petition filed by CARE to reopen |
| 19 | the evidentiary hearing to deal with the bicycle |
| 20 | path issue. I was not served the Hearing |
| | |

23 Keese's Advisor this morning about 9:00 a.m.
24 I hastily met with the Committee,

Office was not served with a copy of that

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22

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particularly Commissioner Pfannenstiel, and it was

petition, but I was made aware of it by Chairman

decided that that petition was going to be denied.

- 2 The reasons for that denial are that CARE filed a
- 3 petition to intervene in this case on November
- 4 21st of last year. Actually it was dated November
- 5 21st, it got filed on the 22nd. That was also the
- 6 day of the prehearing conference in this matter
- 7 prior to the evidentiary hearing.
- 8 That is also prior to the letter written
- 9 by Senator Figueroa to the Commission that CARE
- 10 alleges had they been aware of that letter they
- 11 would have brought it up at the preconference
- 12 hearing. The problem is it hadn't been written
- 13 yet. And Mr. Therkelsen's reply wasn't written
- 14 until December 21st.
- I mention those dates because at the
- 16 time the Committee granted CARE's petition to
- intervene in the matter they did so with the
- 18 understanding and the agreement by Mr. Sarvey on
- 19 behalf of CARE that they would take the case as
- 20 they found it, and they would raise no issues
- 21 other than those listed in their prehearing
- 22 conference statement, which did not deal with a
- 23 bicycle path in any form, shape or manner. They
- 24 dealt primarily with air quality and issues
- 25 surrounding air quality.

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1 The evidentiary hearing was held on
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- 2 December 6th, and the matter was not raised at
- 3 that time, either.
- 4 For those reasons the Committee decided
- 5 to deny the petition to reopen the hearing. That
- 6 order has not yet been presented since that is
- 7 only about an hour old, that decision. And I
- 8 simply have not had the time to prepare it for the
- 9 Committee's signature.
- 10 With that in mind, the applicant is
- 11 here, the staff attorney is here and Mr. Sarvey
- 12 has some comments as an intervenor on behalf of
- 13 CARE. But we would offer that decision, as
- modified by the errata, for adoption.
- 15 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- 16 you, Mr. Bouillon. Staff has comments?
- 17 MR. RATLIFF: With regard to the bicycle
- 18 trail, the -- oh, I'm Dick Ratliff, counsel for
- 19 staff, -- sorry. Staff has had conversations
- 20 since the most recent Committee hearing with the
- 21 City of San Jose and with Calpine in an effort to
- 22 try to find a resolution of that issue.
- There is some difficulty, I think, in
- 24 resolving it inasmuch as the City is the owner of
- 25 the bike trail. Apparently the bike trail lies on

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1 a right-of-way that is owned by Caltrans. And
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- 2 it's absolutely unclear which of several parties
- 3 is responsible for the damage to the bike trail.
- 4 So, it's our understanding that Calpine
- 5 wants to work cooperatively to try to work to find
- 6 an apportionment for any damages to the bike trail
- 7 and to pay for it. And the City is currently
- 8 working up a cost estimate and trying to find out
- 9 who they have to get permission from to work on
- 10 the bike trail.
- 11 We hope it will be resolved in the near
- 12 future. And I think staff will be, I hope that we
- 13 will be more attentive to making sure that it does
- get resolved in the near future.
- 15 If you have any further questions I
- 16 think Mr. Worl has spoken with the City of San
- Jose on the issue.
- 18 ACTING CHAIRPERSON PFANNENSTIEL:
- 19 Applicant.
- 20 MR. WHEATLAND: Good morning, I'm Gregg
- 21 Wheatland, attorney for the applicant. And since
- I have the mike, I'd like to just add my own
- 23 personal congratulations to Bob for nearly 30
- years of distinguished public service. We both
- 25 began our professional careers here at the

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1 Commission, working on the first project was
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- 2 PG&E's proposal for repowering of the Potrero
- 3 Power Plant. Well, Potrero is still around, but
- 4 we have accomplished so much more over those
- 5 years. And I think Bob should be very proud of
- 6 his service to the Commission and to the state.
- 7 As to the application that's before you
- 8 I'd like to ask Mr. Tetzloff to briefly comment.
- 9 MR. TETZLOFF: Yes, my name is Rick
- 10 Tetzloff with Calpine. And I'd first like to just
- 11 support the statement that Mr. Ratliff made about
- 12 the bike path.
- 13 There have been several other parties
- 14 that have used that path, and we're actively
- 15 working with the City and Caltrans to get it
- 16 resolved. And we're fully prepared to contribute
- our fair share to the repair.
- 18 Secondly, we also fully support and
- 19 agree with the findings in the PMPD and the
- 20 errata. And would recommend that it also be
- 21 approved.
- 22 And lastly, I'd like to thank the
- 23 Committee for all their time and efforts in
- 24 insuring that this facility continues to help meet
- 25 the growing energy demands in California.

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1 Especially in what's shaping up to be another very
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- 2 tight year of energy supply.
- We'd also like to thank the CEC Staff,
- 4 especially Mr. Worl and lead counsel, Mr. Ratliff.
- 5 We've had our share of disagreements and I suspect
- 6 that will continue with phase 2. But their
- 7 leadership in dealing with contentious issues
- 8 constructively and with the highest integrity is
- 9 the primary reason we've been able to come to
- 10 agreement, or at least compromise on every area
- for the phase 1 licensing without a single issue
- 12 going to adjudication.
- 13 And we look forward to continuing that
- level of cooperation in the phase 2 proceeding.
- 15 Thank you.
- 16 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- 17 you. Mr. Sarvey.
- 18 MR. SARVEY: First I'd like to give you
- 19 a handout from the Silicon Valley Bicycle
- 20 Coalition if I could, please.
- 21 ACTING CHAIRPERSON PFANNENSTIEL:
- 22 Certainly.
- 23 MR. SARVEY: The Silicon Valley Bicycle
- 24 Coalition asked me to provide you with this
- 25 handout. And the picture there is a bicyclist

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1 whose bike has broken down in the rubble before
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- 2 the power plant. And he's on a cellphone calling
- 3 for help.
- 4 So they just wanted to let you have
- 5 that. And their comments are: Members of the
- 6 Silicon Valley Bicycle Coalition have found
- 7 themselves going before the California Energy
- 8 Commission in their attempt to get a condition of
- 9 fixing the path made part of the permit that
- 10 Calpine is seeking for phase 2 project for the Los
- 11 Esteros after being unsuccessful at getting the
- path restored as a punchlist for the phase 1
- 13 project.
- 14 We filed the motion. I don't know if
- 15 the Commissioners have had an opportunity to
- 16 review it. But the November 24, 2004 letter from
- 17 Senator Figueroa is attached. And we feel that
- 18 this item should have been docketed, you know, --
- 19 there's some due respect here -- the item should
- 20 have been docketed, distributed to the proof of
- 21 service list and it was not.
- 22 Had it been, we would have been aware of
- 23 this issue. In fact, the Silicon Valley Bicycle
- 24 Coalition had sent a letter early on that was not
- docketed until February 2nd, which is also

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1 attached. They also have a third letter which the
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- 2 errata refers to, dated March 7th. But, in fact,
- 3 this issue had been before the Commission for a
- 4 considerable amount of time, but in fact, it had
- 5 not been docketed. No one was entirely aware of
- 6 the situation, including the Committee itself.
- 7 At the PMPD conference I presented some
- 8 of these documents so I know the Committee's aware
- 9 of that.
- 10 We feel that, you know, because of the
- 11 docketing procedures that weren't followed by
- 12 Energy Commission regulations that the Silicon
- 13 Valley Bicycle Coalition and CARE have been
- 14 prejudiced in this item and we would like to
- 15 reopen the record. And we made that request, and
- we make that request again to the full Commission.
- 17 ACTING CHAIRPERSON PFANNENSTIEL: Excuse
- 18 me, Mr. Sarvey. Let me make just a comment here.
- 19 I know that the Committee was made aware of the
- 20 issue very recently, and that we received the
- 21 request. I saw it by email last night, for the
- first time, to reopen the record.
- I think the point is that as we're
- 24 acting today, this isn't on the record in the
- 25 proceeding. I speak for the Committee in saying

1 that we support the resolution of this issue. And

- 2 would hope that we can help it get resolved
- 3 outside of the proceeding.
- 4 MR. SARVEY: That's exactly my point,
- 5 Madam Chairman, had the proper procedure been
- 6 followed for docketing and serving this issue
- 7 would have been part of the evidentiary hearing.
- 8 And it was not.
- 9 We feel that the Silicon Valley Bicycle
- 10 Coalition has, for two years, been exposed to
- 11 dangerous levels of destruction on their bike
- 12 path. And, in fact, as you can see from this
- picture here, that damage has occurred. And we're
- 14 hoping that further bodily injury doesn't occur
- 15 and further damage. These are very expensive
- 16 bicycles, and we feel Calpine, at this point, and
- 17 the Energy Commission are legally responsible at
- 18 this point.
- 19 So we would encourage you to reopen the
- 20 record and take that evidence, and have that
- 21 bicycle path fixed one way or another. And like I
- 22 said, we'd like to have the full Commission decide
- on that. And once you've made that decision I can
- 24 move on with my other issues with the PMPD.
- 25 ACTING CHAIRPERSON PFANNENSTIEL:

| 4 | ~ ' ' | ~ |
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| 1 | Commissioner | (iaaaman |
| _ | COMMITSSIONET | Geesman. |

| 2 | COMMISSIONER GEESMAN: Well, I guess I'd |
|----|---|
| 3 | observe from a practical standpoint, if, in fact, |
| 4 | responsibility for the damage has not yet been |
| 5 | established or distributed between the various |
| 6 | parties, beyond the version that the parties move |
| 7 | forward to resolve the matter, and to repair the |
| 8 | path, and beyond referring this to our compliance |
| 9 | staff, what do you think we would do had this |
| 10 | matter been brought before the Committee in its |
| 11 | first public hearing? |
| 12 | MR. SARVEY: We would bring the |
| 13 | representatives from the Silicon Valley Bicycle |
| 14 | Association that Coalition, that have been |
| 15 | present, did see the path damage, as our |
| 16 | witnesses. And they contend that Calpine is the |
| 17 | one that damaged this path. |
| 18 | Calpine would have presented their |
| 19 | witnesses. And the Committee would have made a |
| 20 | decision on it. And that's what we were asking. |
| 21 | COMMISSIONER GEESMAN: So what you're |
| 22 | looking for then is for the Commission to |

MR. SARVEY: No. In fact, I'm asking

responsible for that damage?

23

24

interpose itself in determining who, in fact, is

1 the Commission to mitigate the significant impact

- from a power plant, which is their --
- 3 COMMISSIONER GEESMAN: Well, I
- 4 understand that --
- 5 MR. SARVEY: -- responsibility under the
- 6 Warren Alquist Act.
- 7 COMMISSIONER GEESMAN: I understand
- 8 that.
- 9 MR. SARVEY: That's what I'm asking for,
- 10 Mr. Geesman.
- 11 COMMISSIONER GEESMAN: But what I'm
- 12 trying to determine from a practical standpoint is
- 13 precisely what remedy is it that you're looking to
- 14 this Commission to provide, which it hasn't just
- indicated its intent to provide.
- MR. SARVEY: I'm looking for a condition
- of certification that guarantees that within 30
- days of this license that that bicycle path's
- 19 repaired.
- 20 As I said before, these people have had
- 21 to endure this for over two years. As you see,
- 22 they've even dragged in Senator Figueroa. I think
- 23 that's pretty substantial muscle. And I don't
- think that it should be ignored. That's just
- 25 basically how I feel.

| 1 | ACTING CHAIRPERSON PFANNENSTIEL: |
|----|--|
| 2 | Commissioner Boyd. |
| 3 | COMMISSIONER BOYD: Well, one, I don't |
| 4 | think it's fair to say we're ignoring it. At |
| 5 | least certainly not today. And number two, I |
| 6 | heard the applicant indicate a willingness to |
| 7 | participate in a repair. I've heard the |
| 8 | contention that fixing the total responsibility is |
| 9 | as of yet unresolved. That apparently possibly |
| 10 | others in the area may have some liability. |
| 11 | I've heard the Hearing Officer add |
| 12 | language in the errata that says that the Energy |
| 13 | Commission does have, you know, wants to see it |
| 14 | fixed. And if it's not fixed in a timely way, |
| 15 | it'll be a consideration in phase two of this |
| 16 | process. |
| 17 | Recognizing we can't go back in time, do |
| 18 | you think that's a reasonably fair resolution of |
| 19 | the issue today? Or you do not believe that |
| 20 | that's fair? |
| 21 | MR. SARVEY: I believe the Silicon |
| 22 | Valley Bicycle Coalition is being pressed by four |
| 23 | or five different sides, the City of San Jose, |

Caltrans, PG&E and Calpine, and essentially

they're helpless in this matter, and I'm just

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1 looking for the Commission to help them out and
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- 2 let's get this done before somebody gets seriously
- 3 hurt and sues the Commission, the State of
- 4 California, Calpine and whoever. That's the
- 5 resolution I'm looking for.
- I think the Commission makes that
- 7 commitment, I believe Calpine, as a good neighbor,
- 8 should just automatically accept the condition.
- 9 But that's just my opinion.
- 10 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- 11 you. Do you have other comments, Mr. Sarvey?
- 12 MR. SARVEY: Yes, I do. The errata
- 13 states that the Air District appeared on the
- 14 request of the Committee. In fact, the Air
- 15 District appeared because we filed the motion
- under section 1744(c) which requires the CEC to
- 17 have the Air District present at evidentiary
- 18 hearings.
- 19 The issue that we wanted to clarify is
- 20 the current standard for best available control
- 21 technology, which the Bay Area Air Quality
- 22 Management District confirmed is 2.5 ppm for NOx.
- 23 And I have our petition here to request
- 24 the appearance of the Bay Area, but I don't think
- it's necessary at this time to show it to you.

| 1 | We introduced an exhibit from the |
|----|--|
| 2 | District's website at the evidentiary hearing that |
| 3 | we retrieved from the internet, which the decision |
| 4 | stated was not authentic and was not part of the |
| 5 | complete document. |
| 6 | This issue is listed as exhibit 5. This |
| 7 | issue could have easily been resolved had the |
| 8 | Committee required the Air District to be present |
| 9 | at the evidentiary hearing, as section 1744(c) of |
| 10 | the rules of practice and procedure required. |
| 11 | At the PMPD conference the District |
| 12 | authenticated our exhibit 5; as did our submission |
| 13 | to the Committee, docket number 33006 also did, |
| 14 | which was ignored in the decision. |
| 15 | We'd like to have the decision reflect |
| 16 | that we were correct on this matter. |
| 17 | Unfortunately, the Committee chose to |
| 18 | ignore our offer of proof which required us to |
| 19 | file a motion and request the presence of the Air |
| 20 | District. The Air District confirmed that 2.5 ppm |
| 21 | is the correct best available control technology |
| 22 | for new application to construct for the District. |
| 23 | The District also explained that unlike |

for them. They are simply amending this

Energy Commission, this is not a new application

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- 1 application.
- 2 We believe that the CEC is required to
- 3 comply with all LORS at the time of licensing.
- 4 And that 2.5 ppm for NOx is, in fact, the LORS
- 5 that should be applied to this project as a new
- 6 application.
- 7 We also believe that the binding
- 8 agreement between the CEC and the applicant and
- 9 the people of the State of California under the
- 10 expediated review provisions of section 25552
- 11 requires a project to adopt BACT upon
- 12 recertification.
- 13 The PMPD insists that the legislative
- 14 history of section 25552 clearly states that this
- 15 project would not have to adopt BACT upon
- 16 recertification as a peaker plant. We believe
- 17 that issue is subject to adjudication.
- 18 Mr. Ratliff clearly dispelled that myth
- 19 at the PMPD conference, and I would like -- you
- 20 know, I would like the Commissioners to
- 21 acknowledge that. That there is no language in
- 22 the legislative history of section 25552 that
- 23 clearly states that this project should not be
- 24 adopting BACT that 's the current LORS at this
- 25 time.

1 Also, in the terms of energy resources,

- 2 this project is the first peaker project to my
- 3 knowledge that has been certified for 8760 hours.
- 4 And since it consists of four LM Sprint 6000
- 5 turbines, I would like to hear from Commissioner
- 6 Boyd on that issue.
- 7 COMMISSIONER BOYD: What would you like
- 8 to hear from me?
- 9 MR. SARVEY: I would like to hear that
- 10 the extensive discussions we had in the MEGS
- 11 project about 2 LM6000s that could potentially be
- 12 a waste of natural gas, when this project's gas is
- 13 being paid for by the ratepayers of the State of
- 14 California through a DWR contract, and I think
- this is the same situation as the MEGS project.
- And I think that these turbines should be limited
- 17 to 5000 hours or some sort of arrangement like we
- 18 had in the MEGS project.
- 19 I think that that's appropriate. And as
- I said, I don't ever recall a Commission decision
- 21 where a peaker plant, much less four turbines, had
- 22 been licensed for 8760 hours. I believe that the
- 23 title Energy Conservation Commission sort of
- 24 requires some sort of application of that.
- 25 COMMISSIONER BOYD: Okay, well, I didn't

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want to respond just now because I want --
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- MR. SARVEY: Okay, thank you.
- 3 COMMISSIONER BOYD: -- when you're done
- I want to hear the staff's comments on this.
- 5 MR. SARVEY: I also would like to point
- 6 out that three month ago we filed a petition to
- 7 the full Commission, because when we originally
- 8 filed our application for intervention and
- 9 financial hardship we were denied financial
- 10 hardship.
- 11 And then three months ago we filed the
- 12 petition to the full Commission to rule on that
- issue. And three months have passed and as Mr.
- 14 Chamberlain knows, I've had some problems getting
- the Energy Commission to respond to my
- submissions. And with the docketing problems
- involved in this particular case, it's making it
- 18 extremely hard to participate.
- 19 And as you know, I have a 60-hour-a-week
- job, so this is not something that I just do
- 21 fulltime or get paid for. So, I'd just like a
- 22 little cooperation from the Commission. That's
- 23 all I'm asking. Thank you.
- 24 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- you. Response from staff?

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1 MR. RATLIFF: Dick Ratliff, staff
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- 2 counsel. I assume when you say you want a
- 3 response from staff, you want a response with
- 4 regard to BACT?
- 5 ACTING CHAIRPERSON PFANNENSTIEL: I
- 6 think there are two items --
- 7 MR. RATLIFF: And --
- 8 ACTING CHAIRPERSON PFANNENSTIEL: -- two
- 9 items that are up for response. One is the BACT,
- 10 and the other is the limitation on the number of
- 11 hours of operation.
- MR. RATLIFF: Right, okay. The statute
- in question is section 25552 of the Public
- 14 Resources Code. It is a provision that was
- 15 enacted in 2001 which provided the four-month
- 16 process for peaker facilities that would be
- 17 converted to combined cycle facilities after their
- 18 temporary license, or before their temporary
- 19 license expired. So these would be three-year
- 20 licenses.
- 21 The statute in its original form
- 22 required that that conversion take place or else
- 23 that the facility be shut down. The statute also
- 24 required that any facility which received such a
- license incorporate best available control

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1 technology, as that term of art is used by the Air
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Districts.

And I think that was out of concern for
the fact that in 2001 during the emergency process
some facilities were actually licensed without

BACT requirement on a temporary basis.

- 7 This facility, which is the only four8 month project that actually received a license and
 9 was built, received such a license, incorporated
 10 BACt, which at that time was 5 parts per million.
- It is now back for recertification, and
 the point that Mr. Sarvey is making is that the
 Air District's BACT requirement has, in the
 meantime, been lowered to 2.5 parts per million.

15 Mr. Sarvey, I think, is suggesting or arguing that this recertification of the license, 16 17 something which was added to the statute after it was originally enacted, that recertification 18 requires that the newest BACT requirement be 19 applied. And that would, of course, involve 20 21 actually changing the physical components in the 22 existing facility.

23 There is nothing in either the statute 24 or in its legislative history to support such an 25 interpretation. In fact, I think it's fair to say

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that it really wasn't contemplated or addressed at
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- 2 all if one looks at the legislative history of
- 3 that statute. But there may be very strong
- 4 practical and public policy reasons for not
- 5 accepting that argument.
- And certainly, the Air District, in the
- 7 application of its own regulations, would not
- 8 require an existing facility to go back and
- 9 retrofit because it changed its BACT requirement.
- 10 With regard to the efficiency issue the
- 11 staff has not required any limitation on the
- 12 number of hours for this peaker to run. It has,
- 13 however, adopted the requirements of the Air
- 14 District which set a rolling 12-month limit on the
- 15 emissions that the facility can emit, which
- 16 effectively -- and CARE, in its petition, has
- 17 acknowledged this -- effectively limits the
- 18 operating hours of the facility to far below those
- 19 of running full time.
- 20 And, in fact, the profile of this
- 21 facility, if you look at the profile of its use up
- 22 to this point, has been that of a peaker facility,
- 23 which has operated fewer than half of the hours of
- the year.
- 25 We expect that that would still be the

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1 case. And if it isn't the case, we expect that
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- 2 they would probably exercise the license that they
- 3 are seeking currently for a combined cycle
- 4 facility. Economics would seem to support that.
- 5 If you have any further questions I hope
- 6 I can answer them. Or perhaps the applicant might
- 7 also answer them.
- 8 COMMISSIONER BOYD: Well, I want to let
- 9 Mr. Sarvey know that I was concerned about this
- 10 issue, and did dig into this a little bit, and
- learn that the plant has not run a lot.
- 12 Secondly, I want the staff to comment on
- 13 this, but I understand that the real effect of
- this might be a limit of about 4300 hours a year?
- MR. RATLIFF: Well, I don't -- I would
- 16 caution to say that --
- 17 COMMISSIONER BOYD: I mean that was the
- 18 understanding I had coming into this hearing that
- 19 made me feel comfortable that --
- 20 MR. RATLIFF: Yeah, staff did not
- 21 calculate the number for the record. But
- 22 informally they have calculated it, and they've
- 23 calculated it to be less than 5000 hours per year,
- 24 which is exactly, ironically, the cap that CARE
- 25 suggests would be appropriate, so.

| Τ | COMMISSIONER BOYD: I guess I would just |
|----|--|
| 2 | say that, unlike a lot of people today, but most |
| 3 | of us up here, put a lot of faith in the staff's |
| 4 | calculations and their statements. And came in |
| 5 | here thinking that okay, I was, you know, I was or |
| 6 | the original siting case, or at least I picked up |
| 7 | from a previous Commissioner who left the |
| 8 | Commission. And in any event it did bother me |
| 9 | that we're here recertifying a peaker that had |
| 10 | very strong conditions about it must convert. But |
| 11 | that's phase 2 of this process. I was worried |
| 12 | about the hourly limits and came into this forum |
| 13 | today reasonably satisfied that in effect there is |
| 14 | a limit there that will protect the public's |
| 15 | health. |
| 16 | So I haven't heard anything different |
| 17 | this morning to change my opinion. But I would |
| 18 | say Mr. Sarvey raised a good point; it's a fair |
| 19 | point that he made. |
| 20 | ACTING CHAIRPERSON PFANNENSTIEL: Mr. |
| 21 | Wheatland, does the applicant have anything else |
| 22 | to respond on this to the issues raised by Mr. |
| 23 | Sarvey? |

completely with the comments by Mr. Ratliff, both

MR. WHEATLAND: No. We concur

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1 as to the applicable law and the state of this
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- 2 evidentiary record.
- 3 ACTING CHAIRPERSON PFANNENSTIEL: Now,
- 4 there is one member of the public, William
- 5 Garbett, who is on the phone on this subject.
- 6 MR. GARBETT: -- like to make on the
- 7 PMPD. The first is, is the CEQA procedures are
- 8 clearly inadequate because permit streamlining, by
- 9 the state action, has not been incorporated in any
- of the CEQA parallel events of the Commission.
- 11 Also is as far as the air quality that
- was previously discussed by Mr. Sarvey, one of the
- 13 things is had the plant just went to a straight
- 14 re-licensing for a phase 2 there would be no
- problem. But, indeed, you have a quote "new"
- license for phase 1, which brings BACT to the
- forefront as best available technology.
- 18 You also have the no-project alternative
- 19 under CEOA which has not been dealt with because
- 20 the no-project alternative under CEQA actually
- 21 falls back to a termination of the previous
- 22 license, which goes and requires a shutdown plan
- 23 be filed with the Commission. And this has not
- 24 been done. And that is very material in every
- 25 respect.

1 Also there are other issues, for 2 instance what type of power transformation takes 3 place. One of the things is is in the original proceedings everyone was insistent that it go no 5 higher than 115 kV and be routed directly to the 6 PG&E substation. The reason that we did that is basically to not allow Silicon Valley Power to bypass ISO on 8 any upgrade to a higher voltage. If an upgrade to 9 10 a higher voltage is made, it should be done by 13.5 to 250 kV of transformers -- and two 11 transformers in series doing it with the 115 kV 12 13 being -- up 1 to 2 to go to Silicon Valley Power. 14 Silicon Valley Power is not a viable 15 of Santa Clara, and you're running local 16 facilities, and this facility is located wholly 17

alternative because it is wholly owned by the City within the city of San Jose.

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We get into some other effects such as biological effects and air quality. One of those is is the use of recycled water. In the first place the cooling tower that is there is painted a different color than was depicted in basically all your key observation points. It stands out like a sore thumb on purpose.

| 1 | With that being problematic, it needs a |
|---|--|
| 2 | paint job at the very minimum in order to return |
| 3 | it to the same coloration as the rest of the plant |
| 4 | was depicted in all the hearings and visuals in |

5 the original application.

We also need to go into the actual cooling tower, itself, and the fact of using recycled water. Originally in San Jose when they first started using recycled water at the San Jose State Power Plant on their particular campus, you had an epidemic where all the hospitals were filled. Since Los Esteros was set up, you also had another epidemic and influenza.

And, once again, when the Pico Plant opened up nearby, you also had another influenza epidemic. You have also started a new strain of influenza called A/California that is now recognized by the CDC that is only prevalent in this area where these power plants are using recycled water specifically from the City of San Jose.

Those are some issues that are very important.

24 ACTING CHAIRPERSON PFANNENSTIEL: Mr.

25 Garbett, thank you for your contributions. Are

| 1 | there | responses? |
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- 2 (Telephone noise interference.)
- 3 ACTING CHAIRPERSON PFANNENSTIEL: I'm
- 4 sorry, what's the --
- 5 UNIDENTIFIED SPEAKER: Somebody's
- fighting with him for the pay phone.
- 7 ACTING CHAIRPERSON PFANNENSTIEL: Mr.
- 8 Sarvey, do you have something additional to add?
- 9 MR. SARVEY: I just wanted to briefly
- 10 respond to just two statements and I won't take
- 11 much more time.
- 12 As staff said, I believe that section
- 13 25552 requires that this project adopt best
- 14 available control technology. And because this is
- 15 a new license at the Energy Commission they're
- 16 required to adopt this LORS. And as Steve Hill
- from the Air District said at the PMPD conference,
- 18 if this was a new license before the Bay Area Air
- 19 Quality Management District, as it is before the
- 20 Commission, they would be required to adopt 2.5
- 21 ppm.
- 22 In fact, Calpine has three peakers right
- 23 now that are running at 2.5 ppm with the same
- 24 equipment. So there's not any need to tear out
- 25 the equipment. That's incorrect. LM Sprint 6000s

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1 have been demonstrated in practice at 2.5 ppm in
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- 2 simple cycle mode. So, I disagree.
- I believe that the Energy Commission is
- 4 required by the Warren Alquist Act to adopt all
- 5 LORS, regulations and standards for this project
- of which BACT of 2.5 for NOx is.
- 7 And then as far as the energy resources
- 8 statement, staff not calculating the limitations
- 9 of the power plant in the evidence on the record
- shows that the evidentiary record is incomplete.
- 11 And, in fact, when that occurred in the MEGS
- 12 project we had to call another conference; we had
- 13 to have another evidentiary hearing; and I believe
- 14 that's necessary here.
- Thank you.
- 16 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- 17 you. Further comment, anybody from the public?
- 18 Mr. Wheatland.
- 19 MR. WHEATLAND: I just want to add one
- 20 comment. Mr. Sarvey's repeatedly mischaracterized
- 21 Mr. Hill's testimony before the Committee, even
- 22 after Mr. Hill corrected Mr. Sarvey.
- 23 Mr. Hill has not said that if this were
- 24 a new application or a new license that they lower
- 25 BACT standards would be applicable. What he said

| Τ | was that if this was a new source, if this were a |
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| 2 | new project, then the lower standards could be |
| 3 | applicable. But Mr. Hill emphasized that the mere |
| 4 | fact that the project is being recertified is not |
| 5 | under the District's rules a requirement for |
| 6 | applying a new, lower and more stringent standard. |
| 7 | ACTING CHAIRPERSON PFANNENSTIEL: Thank |
| 8 | you. I think the Commission has before it the |
| 9 | proposed Presiding Member's Proposed Decision with |
| 10 | the addendum. Do we have a motion for approval? |
| 11 | COMMISSIONER GEESMAN: So moved. |
| 12 | COMMISSIONER BOYD: Second. |
| 13 | ACTING CHAIRPERSON PFANNENSTIEL: |
| 14 | Motion, Geesman; second, Boyd. |
| 15 | All in favor? |
| 16 | (Ayes.) |
| 17 | ACTING CHAIRPERSON PFANNENSTIEL: |
| 18 | Opposed? Carried four to nothing. |
| 19 | Item 5, Consideration and possible |
| 20 | approval for the Energy Commission to enter into |
| 21 | agreements with the Infrastructure and Economic |
| 22 | Development Financing Authority for an approximate |
| 23 | \$40 million revenue bond sale. |

Now, I understand that we have on the

phone Eric Tashman from Sidley, Austin, Brown and

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1 Wood, who's the bond counsel on this. Mr. Mills.
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- 2 MR. MILLS: Good morning, Commissioners.
- 3 I'm Daryl Mills from the Public Programs Office.
- 4 Also in attendance today in the audience are Blake
- 5 Fowler and Stan Hazelroth who are with the
- 6 Infrastructure and Economic Development Bank.
- 7 They're our conduit financing authority.
- 8 Susan Wiel from Lamont Financial, our
- 9 financial advisor, is also in the audience. And I
- 10 believe Eric Tashman, our bond counsel, is on the
- 11 line. Are you there, Eric? Hello, Eric, are you
- 12 there?
- MR. TASHMAN: I am.
- MR. MILLS: Oh, good, thank you.
- MR. TASHMAN: You're welcome.
- MR. MILLS: Two years ago in April of
- 17 2003 the Energy Commission, in conjunction with
- 18 the California Consumer Power and Conservation
- 19 Financing Authority, sold a bond in the amount of
- \$28,005,000 to provide low interest loans to
- 21 public agencies.
- The proceeds of the 2003 bonds have been
- 23 fully committed for loans. Today the staff is
- 24 asking for approval for the Energy Commission to
- 25 sell additional bonds in the amount of

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1 approximately $40 million through the
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- 2 Infrastructure and Economic Development Bank.
- 3 Proceeds will be used to make additional
- 4 loans, and it is anticipated that these funds will
- 5 allow the Commission to continue at its current
- for about 18 months to two years to make
- 7 those loans.
- 8 These proposed bonds are the second bond
- 9 issue under the Energy Commission's master trust
- 10 revenue bond series. This second series of bonds
- is structured similarly to the bonds that we
- 12 issued in 2003.
- The staff is also asking that the
- 14 Commission delegate to the Executive Director, the
- 15 Chief Deputy Director, Chair or the Vice Chair,
- 16 the authority to execute all bond documents on
- 17 behalf of the Commission. And delegation is
- 18 essential to enable the Energy Commission to
- 19 execute these documents at closing in a timely
- 20 fashion. A similar delegation was made in 2003 to
- 21 our Executive Director.
- 22 Your approval of this item would
- 23 authorize the Commission to move forward with the
- 24 bond sale process. Following your approval, the
- 25 Infrastructure Bank Board will convene on March

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1 22nd to also approve the sale of bonds.
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- On or about March 23rd the preliminary

 official statement for the bond issue will be

 released to the public. The current schedule

 anticipates that the sale of the bonds to be sold,

 and the proceeds delivered to the Commission
- For the record I'd like to provide you

 some additional background on this item. Proceeds

approximately April 20th.

for the Energy Conservation Assistance Act and are

from the sale of the proposed bonds provide funds

- 12 used to continue to make loans to qualified public
- 13 agencies.

- 14 The Commission's ECAA loan program has
- been in existence since 1979 providing loans to
- 16 public and nonprofit schools, hospitals and public
- 17 care facilities, as well as local governments and
- 18 special districts.
- 19 The Commission also has another loan
- 20 account called the Local Jurisdiction Account.
- It's been in existence since 1988. It also
- 22 provides loans to city, county and school
- 23 districts.
- Both of these accounts are used to
- 25 finance installation of energy efficiency, self

1 generation and renewable projects. The loans are

- 2 repaid from energy savings resulting from the
- 3 projects. Over 670 loans have been awarded
- 4 through these accounts totaling over \$130 million.
- 5 In 1995 the Legislature granted the
- 6 Commission the authority to use the repayments
- from our loans as revenue to support a bond. In
- 8 April of 2003 the Commission sold its first \$28
- 9 million bond. And that bond was supported by
- 10 repayments from 93 ECAA loans with an outstanding
- 11 principal of \$32 million.
- 12 The proceeds of those bonds were loaned
- out within a 14-month period. In September of
- 14 2004 CPA's role in the 2003 bonds was transferred
- to the Infrastructure Bank. The Infrastructure
- 16 Bank also filed a reimbursement resolution that
- 17 authorized any loans made after September of 2004
- 18 to be eligible to receive bond proceeds from this
- 19 anticipated bond sale.
- 20 We now have approximately \$6 million in
- loans backlogged, ready to be funded with the
- 22 proceeds of this bond. The Energy Commission
- 23 Staff has worked through all the details of this
- 24 second series of bonds. The Commission team
- 25 consisted of representatives from our legal

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office, our loans and grants office, budget and
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- 2 accounting offices and public programs office.
- 3 Additionally the bond team included
- 4 staff from the Infrastructure Bank and the State
- 5 Treasurer's Office. Sidley, Austin, Brown and
- 6 Wood served as our bond counsel; Goldman Sachs and
- 7 Company as our underwriters; Orick Herrington and
- 8 Sutcliffe is our underwriter's counsel. Lamont
- 9 Financial Services Corporation and Public
- 10 Financial Management served as our co-financial
- 11 advisors. The State Treasurer's Office is the
- 12 agent of sale.
- The bond trustee for this transaction is
- 14 yet to be selected. But will be a leading
- 15 financial institution specializing in trustee
- services. And it should be selected very soon.
- 17 The new bonds to be released in 2005
- 18 will be supported by repayments from 69 existing
- 19 loans with an outstanding principal balance of \$44
- 20 million.
- 21 In addition, the Energy Commission will
- 22 also set aside approximately \$8 million in ECAA
- 23 program funds for a debt service reserve account.
- 24 That's equal to 20 percent of the proposed maximum
- 25 bond sale.

Since this is our second of our series

of bonds, the excess cash flow from the first bond

series will also be available through the master

trust account to cross-collateralize this bond and

provide additional security to the bond holders.

The loan repayments from these 69 loans provide excess coverage at a minimum of \$1.07 for every \$1 that we're owed bondholders in this transaction. Interest earned on our reserve account helps to boost the total coverage to \$1.10 for every \$1 owed.

The structure of our bonds provides a very strong credit and substantially similar to the structure we used in 2003. The structure provides ample security for the bonds, and will allow up to a 32 percent default on our loans and still make the bondholders whole.

Our actual default rate on our loans is essentially zero, so you can see how strong the credit strength is on these bonds.

I'm pleased to report that Moody's

Investors Services has recently received -- or
reviewed our bond structure and has awarded our
proposed bonds at AA3 rating. That's the same
rating as we got in 2003.

| 1 | All of the necessary documents for the |
|----|---|
| 2 | sale of approximately \$40 million in bonds are |
| 3 | essentially complete. We're recommending that the |
| 4 | Executive Director, Chief Deputy Director, Chair |
| 5 | and Vice Chair, acting on behalf of the Energy |
| 6 | Commission, all be authorized to execute all of |
| 7 | the principal documents related to the 2005-8 |
| 8 | bonds including several conforming amendments and |
| 9 | restatements of several 2003-8 bond documents. |
| 10 | And we're restating some of those bond documents |
| 11 | so the bonds can work better in tandem. |
| 12 | The main documents will include the |
| 13 | preliminary official statement; the secured loan |
| 14 | agreement; the amended and restated master trust |
| 15 | agreement; the bond purchase contract; the |
| 16 | continuing disclosure agreement; the tax |
| 17 | certification agreement; the amended restated |
| 18 | amendments for the 2003-8 bonds. |
| 19 | Copies of these documents were provided |
| 20 | to the Commissioners for their review. |
| 21 | Today we are asking for your approval of |
| 22 | a resolution prepared by our bond counsel and |
| 23 | approved by the Commission's legal office. The |
| 24 | resolution authorizes the Executive Director, the |
| 25 | Chair, Vice Chair and the Deputy Director to |

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1 execute and deliver to the issuer any of the --
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- and all documents necessary to complete the bond
- 3 transaction.
- 4 The resolution authorizes any changes as
- 5 may be required to these documents, with the
- 6 advice of bond counsel, as long as the changes are
- 7 nonsubstantive and do not change the basic
- 8 structure of the bond proposal.
- 9 This item has been reviewed and approved
- 10 by our Energy Efficiency Committee for
- 11 consideration at the Commission today. And if you
- 12 have any questions, I'm available to answer them,
- as well as our bond counsel is available on the
- 14 line.
- 15 ACTING CHAIRPERSON PFANNENSTIEL: Any
- 16 questions? Commissioner Geesman.
- 17 COMMISSIONER GEESMAN: Yes, Madam Chair.
- 18 Eric, it's John Geesman.
- MR. TASHMAN: Hi, John.
- 20 COMMISSIONER GEESMAN: I want to go over
- 21 basically the same colloquy that we had two years
- ago, as it relates to the Commission's liability
- 23 under the securities laws for the disclosure
- 24 document, which is identified as preliminary
- official statement in our backup materials.

| 1 | Could you summarize what |
|---|--|
| 2 | MR. TASHMAN: Sure. |
| 3 | COMMISSIONER GEESMAN: our |
| 4 | obligations are? |
| 5 | MR. TASHMAN: Sure. For those of you |
| 6 | who were there in 2003, this advice will largely |
| 7 | repeat the advice I gave in 2003. |
| 8 | As in the case of the series 2003 honds |

As in the case of the series 2003 bonds, the Energy Commission has pledged a portfolio of loans to secure repayment of the bonds. The bonds are not a general obligation of the Energy Commission, but are limited obligations payable solely from these loans and any additional moneys that might be available under the master indenture.

Therefore, as a matter of contract law the sole recourse that bondholders have against the Commission is limited to the loans that have been pledged.

However, as Mr. Geesman is pointing out, the sale of the bonds is subject to the anti-fraud provisions of the federal securities laws. And if there is a material misstatement or omission in the official statement the Securities and Exchange Commission could bring an investigation, an

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1 enforcement action, and private investors could
2 bring lawsuits for damages.
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3 The standard of conduct enunciated by the SEC, which is applicable to municipal 5 officials, and is more lenient than that imposed 6 on corporate officers, I might add, who are held to a higher standard of conduct, is one of recklessness. In other words, in our case, have 8 the Commissioners, in approving this official 10 statement, or this preliminary official statement 11 shown basically a blatant disregard for fact that should have been in their possession, or they 12 13 should have been aware of, with the result that 14 material facts in the official statement were 15 either untrue or omitted.

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Now in order to satisfy that standard of conduct my recommendation to the Commissioners is as it was in 2003, is that they should have a general understanding of the contents of the official statement, and that they should make reasonable inquiries with staff to assure themselves that staff has verified the facts that are attributable to the Energy Commission in this official statement, as we did in the 2003 transaction, and work with staff to assist them in

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1 assuring that the presentation of the facts
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- 2 relating to the loan portfolio and the loan
- 3 program are fairly presented.
- 4 But in the end it is up to the
- 5 Commission to confirm that staff has investigated
- 6 and verified the contents of the official
- 7 statement. And based upon those inquiries with
- 8 staff, and absent having any actual knowledge to
- 9 the contrary, I believe that the Commissioners'
- 10 personal securities law obligations with respect
- 11 to the initial statement would be satisfied.
- 12 I would add incidentally, you know, that
- 13 the secure loan agreement provides, as a
- 14 contractual matter, that no Commissioner and no
- officer or employee of the Commission would be
- personally liable for repayment of the bonds.
- But, of course, that is a contractual disclaimer
- in the document, and as a matter of contract law
- 19 it does not limit the Commissioners' potential
- 20 liability under federal securities laws.
- 21 That is a summary of my advice to you
- 22 that I gave in 2003. It is still accurate. And I
- 23 would welcome any questions.
- 24 COMMISSIONER GEESMAN: Madam Chair, I'm
- 25 satisfied that the preliminary official statement

1 accurately describes the program and the role of

- 2 the Energy Commission in the program. And I'm
- 3 prepared to move the item if you're ready for
- 4 that.
- 5 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- 6 you. Is there any other discussion before the
- 7 motion? Take the motion from Commissioner
- 8 Geesman. Is there a second?
- 9 COMMISSIONER BOYD: Second.
- 10 COMMISSIONER ROSENFELD: Second. Two
- 11 seconds.
- 12 ACTING CHAIRPERSON PFANNENSTIEL: Second
- 13 to Commissioner Rosenfeld.
- 14 All in favor?
- 15 (Ayes.)
- 16 ACTING CHAIRPERSON PFANNENSTIEL: Any
- 17 opposed? Carried four to nothing. Thank you,
- 18 Daryl.
- 19 Item 6, 2005 Integrated Energy Policy
- 20 Report. Consideration and possible decision to
- 21 initiate enforcement activities, including issuing
- 22 a subpoena, for certain load-serving entities
- subject to the Energy Commission's November 3,
- 24 2004 demand forecast submittal order.
- Ms. Holmes.

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                   MS. HOLMES: Thank you very much. Caryn
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         Holmes; I'm with the legal office, and I've been
 3
         assigned to assist the staff and the IEPR
         Committee in the preparation of the 2005 IEPR.
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                   I'd like to start first with an update
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         of the supply form filings. You had asked for
         that two weeks ago, and it's not on the agenda.
         And it is just an update.
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                   Those forms were due the 1st of March.
         Of the 23 entities from whom we had sought
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         information, we have received filings from 16. Of
         the seven who have not filed we are in
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         communication with them and working on getting the
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         information in.
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                   Some of the filings that have come in
         are only partially complete, and we're working
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         with those entities, as well, to try to insure
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         that we get complete information.
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                   Finally, there may be an issue that we
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         need to address in the near future with NCPA, the
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Finally, there may be an issue that we need to address in the near future with NCPA, the Northern California Power Agency. We had asked for information from it as an entity, and it has not provided that, claiming that because its members are under the 200 megawatt threshold they may not need to provide the information. But we

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1 are trying to work with them to get the
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- 2 information.
- 3 At this point staff has recommended to
- 4 the IEPR Committee that we take no action with
- 5 respect to the supply data, but that we put it on
- 6 the business meeting for two weeks hence to see if
- 7 there is any enforcement action that needs to be
- 8 considered at that time.
- 9 Secondly, with respect to the demand
- 10 forecast data, we had received information from
- 11 everybody except a couple of municipal utilities,
- 12 Pasadena and -- now my mind is blank and I'm
- 13 forgetting the other one -- no, there was a third
- one, Glendale. Glendale and Pasadena have either
- 15 at this point actually provided to us, or
- 16 committed to providing it to us very soon.
- We have received nothing from Burbank,
- 18 even though the data was due on February 1st, and
- 19 we're becoming quite concerned about that. They
- 20 did file last night. However, of the 19
- 21 categories of data which we had requested, only
- 22 six were completed. The other 13 are blank. And
- 23 the six that are completed, are completed in a
- 24 rather simplistic way.
- 25 So at this point we feel fairly

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1 confident that with respect to the other two
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- 2 municipal utilities we are making progress, but we
- 3 have recommended to the Committee that the
- 4 Commission hold this over for another two weeks
- 5 and see if enforcement action against Burbank is
- 6 necessary.
- 7 I believe that Mr. Therkelsen may --
- 8 MR. THERKELSEN: Yes, Commissioners. As
- 9 mentioned last time we are taking this very
- 10 seriously. While we are not asking the Commission
- 11 to take any action today, we will continue to be
- 12 looking into this. If we can get some cooperation
- and this missing material filled in, that would be
- 14 fine. If not, then the staff may still come
- forward and ask you to subpoena all or a portion
- of that data. And/or the staff may consider
- filing a complaint.
- 18 But we will continue to update you on
- 19 the progress of this.
- 20 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- 21 you. So we'll look for a report on this in two
- 22 weeks?
- MR. THERKELSEN: That's correct.
- 24 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- 25 you.

Item 7, possible approval of contract

500-04-020 for \$270,000 to further develop and

commercialize the Green Building Studio, a web
based software service that allows designers to

improve energy performance of building

construction and renovation during the conceptual

design phase.

8 Ms. Brook.

9 MS. BROOK: Hello; I'm Martha Brook with 10 the PIER buildings program.

This proposed project continues earlier PIER-funded research by Geopraxis which developed and launched a commercially viable web service, the Green Building Studio, which provides an easy way to do energy analysis during the conceptual design phase of an architectural project.

This enables building designers to make informed decisions on cost effective design modifications with large energy impacts. A key accomplishment of the earlier work is that this Green Building Studio web service can now be enabled within more than half of the 3D CAD tools used in the market today.

24 This proposed project will update the 25 Green Building Studio to allow building designers

1 to quickly modify their designs to determine what

- 2 combination of features will minimize building
- 3 energy use in the most cost effective manner.
- 4 This project will be completed in
- 5 partnership with the Northwest Energy Efficiency
- 6 Alliance, Pacific Gas and Electric and leading
- 7 architectural design software companies.
- 8 The R&D Committee has approved this
- 9 project and I'm here to answer any questions that
- 10 you might have.
- 11 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- 12 you. Are there questions?
- 13 COMMISSIONER ROSENFELD: I move the
- 14 item.
- 15 COMMISSIONER GEESMAN: Second.
- 16 ACTING CHAIRPERSON PFANNENSTIEL:
- 17 Motion, Rosenfeld; second, Geesman.
- 18 Approved?
- 19 (Ayes.)
- MS. BROOK: Thank you.
- 21 ACTING CHAIRPERSON PFANNENSTIEL:
- 22 Carried, four nothing.
- 23 Item 8, Possible approval of contract
- 24 500-04-023 for \$732,000 to conduct zero-energy new
- 25 homes research and development.

| 1 | MS. | Jenkins. |
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| | | TENTIFE TATO - |

- MS. JENKINS: Good afternoon,
- 3 Commissioners. My name is Nancy Jenkins; I manage
- 4 the Commissioner's PIER buildings program.
- 5 The item before you is the first of
- 6 three contracts that we are proposing as part of
- 7 our zero-energy new home solicitation. The
- 8 purpose of this contract, as with the others, is
- 9 to develop new innovative designs and pilot them
- 10 for new homes in California that optimize both the
- inclusion of energy efficiency measures and
- 12 building-integrated PV strategies.
- This will result in two pilot
- 14 developments in southern California, include
- 15 significant participation from both LADWP, as well
- as San Diego Gas and Electric. We expect that
- 17 there will be 110 units developed and piloted as a
- 18 result of this particular project that will also
- 19 include some very innovative, and we believe,
- 20 effective cost reduction strategies in terms of
- 21 integrating some very creative third-party
- 22 financing strategies.
- 23 Excuse my voice, I'm trying to recover
- from a cold. It's also very well integrated with
- 25 the multifamily affordable housing market. And we

1 expect that a lot of the strategies developed from

- 2 this contract will be carried forward beyond the
- 3 term of this particular contract.
- 4 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- 5 you. Are there questions from the Commission?
- 6 COMMISSIONER ROSENFELD: I move the
- 7 item.
- 8 COMMISSIONER GEESMAN: Second.
- 9 ACTING CHAIRPERSON PFANNENSTIEL:
- 10 Motion, Rosenfeld; second, Geesman.
- 11 All in favor?
- 12 (Ayes.)
- 13 ACTING CHAIRPERSON PFANNENSTIEL:
- 14 Carried four nothing. Thank you.
- Minutes from March 2nd; is there a
- 16 motion?
- 17 COMMISSIONER BOYD: Move adoption.
- 18 COMMISSIONER ROSENFELD: Second.
- 19 ACTING CHAIRPERSON PFANNENSTIEL: Motion
- and second. In favor?
- 21 (Ayes.)
- 22 ACTING CHAIRPERSON PFANNENSTIEL:
- 23 Commission Committee and Oversight. I have
- 24 nothing. Any other Commissioners? Nothing.
- 25 Chief Counsel's Report.

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1 MR. CHAMBERLAIN: Yes, Madam Chair.
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- 2 Last evening, early evening I spoke with a
- 3 reporter in southern California who informed me
- 4 for the first time that a filing was made in the
- 5 Supreme Court on Monday.
- 6 To my knowledge -- this is in the El
- 7 Segundo matter -- to my knowledge, the Commission
- 8 has not been officially served with that filing
- 9 yet. We are determining when that will occur.
- 10 Probably it has happened by mail.
- But in any case, the Commission has an
- 12 opportunity to file a response to that within the
- 13 next few days. The earliest time would be Monday,
- the 21st, and the latest time would be Thursday,
- 15 the 24th.
- I would suggest if there are any
- 17 questions about this that we go into closed
- 18 session briefly after this meeting.
- 19 COMMISSIONER BOYD: Can you divulge who
- 20 filed?
- 21 MR. CHAMBERLAIN: It's my understanding
- 22 that the filing was made by Santa Monica Baykeeper
- and Heal The Bay.
- 24 ACTING CHAIRPERSON PFANNENSTIEL: Thank
- you. Executive Director's report.

| 1 | MR. THERKELSEN: Afternoon, |
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| 2 | Commissioners. One very quick item. We're about |
| 3 | ready to embark on the next part of the 2005/2006 |
| 4 | budget cycle. On the 25th we will be having a |
| 5 | meeting with the staff of the Assembly Budget |
| 6 | Committee. And the hearing before the Assembly |
| 7 | will be on April the 6th. |
| 8 | I will be meeting with the staff of the |
| 9 | Senate Budget Committee on April the 6th. And the |
| 10 | hearing on that will be on April the 18th. |
| 11 | And you're in good hands between Jackie |
| 12 | and Scott and Randy. I think we're prepared and |
| 13 | ready to go. |
| 14 | ACTING CHAIRPERSON PFANNENSTIEL: Thank |
| 15 | you, Bob. |
| 16 | Leg Director, I see nobody from the leg |
| 17 | office. |
| 18 | Public Adviser report. Nobody there. |
| 19 | Public Comment. We are down to |
| 20 | ourselves. I see no member of the public here. |
| 21 | So, with that, the meeting is adjourned. |
| 22 | (Whereupon, at 12:20 p.m., the business |
| 23 | meeting was adjourned.) |
| 24 | 000 |
| 25 | |

CERTIFICATE OF REPORTER

I, PETER PETTY, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Business Meeting; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said meeting, nor in any way interested in outcome of said meeting.

IN WITNESS WHEREOF, I have hereunto set $$\operatorname{\mathtt{my}}$$ hand this 25th day of March, 2005.

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